

**GLENDALE CITY COUNCIL WORKSHOP SESSION  
COUNCIL CHAMBERS - WORKSHOP ROOM  
5850 West Glendale Avenue  
May 03, 2005  
1:30 p.m.**

**WORKSHOP SESSION**

1. [MEET AND CONFER ORDINANCE](#) – 1 ½ HOURS
2. [DRAFT AMENDED ANNEXATION POLICY](#) – 30 MINUTES
3. [2005 STATE LEGISLATIVE UPDATE](#) – 30 MINUTES
4. [FOLLOW-UP REPORT ON COUNCIL ITEMS OF SPECIAL INTEREST](#) – 30 MINUTES
5. [COUNCIL ITEMS OF SPECIAL INTEREST](#) – 30 MINUTES

**CITY MANAGER’S REPORT**

**This report allows the City Manager to update the City Council about issues raised by the public during Business from the Floor at previous Council meetings or to provide Council with a response to inquiries raised at previous meetings by Council members. The City Council may only acknowledge the contents to this report and is prohibited by state law from discussing or acting on any of the items presented by the City Manager since they are not itemized on the Council Workshop Agenda.**

**COUNCIL COMMENTS AND SUGGESTIONS**

**EXECUTIVE SESSION**

1. LEGAL MATTERS
  - A. The City Council will meet with the City Attorney for legal advice, discussion and consultation regarding the city’s position in pending and contemplated litigation, including settlement discussions conducted in order to avoid or resolve litigation. (A.R.S. §38-431.03 A.3 & A.4) – 30 Minutes
  - B. Discussion or consultation for legal advice with the attorney or attorneys of the public body in the event legal advice is necessary for the consideration of the proposed Meet and Confer Ordinance. (A.R.S. §38-431.03 A.3) – 30 Minutes
2. LEGAL MATTERS – PROPERTY & CONTRACTS
  - A. Discussion/consultation with the City Attorney and City Manager to receive an update, to consider its position, and to provide instruction/direction to the City Attorney and City Manager in connection with contracts, agreements and/or development agreements related to the development of a hotel and surrounding amenities, and other public and private development in the area in, near, surrounding

or related to the Arena and Multi-Purpose Stadium sites that are the subject of negotiations. (A.R.S. §38-431.03 A.2, A.3, A.4 & A.7) – 30 Minutes

- B. Discussion/consultation with the City Attorney and City Manager to receive an update, to consider its position, and to provide instruction/direction to the City Attorney and City Manager regarding the Development and Disposition Agreement between the City of Glendale and Vanguard City Home in connection with the properties located at 7121 N. 57th Avenue and 7149 N. 58th Avenue, which is the subject of negotiations. (A.R.S. §38-431.03 A.2, A.3, A.4 & A.7) – 30 Minutes
- C. Discussion/consultation with the City Attorney and City Manager to consider its position, and provide instruction/direction to the City Attorney and City Manager regarding Glendale's position in connection with the possible disposition of real property located within the 5300 block of Glendale Avenue, which property is the subject of negotiations. (A.R.S. §38-431.03 A.3, A.4 & A.7) – 30 Minutes
- D. Discussion/consultation with the City Attorney and City Manager to consider its position, and provide instruction/direction to the City Attorney and City Manager regarding Glendale's position in connection with the possible purchase of property located at approximately 99th and Glendale Avenues, which property is the subject of negotiations. (A.R.S. §38-431.03 A.3, A.4 & A.7) – 30 Minutes

### 3. PERSONNEL MATTERS

- A. Various terms have expired on Boards and Commissions. The City Council will be discussing appointments involving the following Boards and Commissions. (A.R.S. §38-431.03 A.1) – 30 Minutes
  - 1. Aviation Advisory Commission
  - 2. Bicycle Advisory Committee
  - 3. Board of Adjustment
  - 4. Citizen's Advisory Commission on Neighborhoods
  - 5. Citizen's Transportation Oversight Commission
  - 6. Commission on Persons With Disabilities
  - 7. Community Development Advisory Committee
  - 8. Historic Preservation Commission
  - 9. Housing Advisory Commission
  - 10. Judicial Selection Advisory Board
  - 11. Library Advisory Board
  - 12. Parks and Recreation Advisory Commission
  - 13. Risk Management/Worker's Compensation Trust Fund Board

**Upon a public majority vote of a quorum of the City Council, the Council may hold an executive session, which will not be open to the public, regarding any item listed on the agenda but only for the following purposes:**

- (i) discussion or consideration of personnel matters (A.R.S. §38-431.03.A.1);
- (ii) discussion or consideration of records exempt by law from public inspection (A.R.S. §38-431.03.A.2);
- (iii) discussion or consultation for legal advice with the city's attorneys (A.R.S. §38-431.03.A.3);
- (iv) discussion or consultation with the city's attorneys regarding the city's position regarding contracts that are the subject of negotiations, in pending or contemplated litigation, or in settlement discussions conducted in order to avoid or resolve litigation (A.R.S. §38-431.03.A.4);
- (v) discussion or consultation with designated representatives of the city in order to consider its position and instruct its representatives regarding negotiations with employee organizations (A.R.S. §38-431.03.A.5); or

- (vi) discussing or consulting with designated representatives of the city in order to consider its position and instruct its representatives regarding negotiations for the purchase, sale or lease of real property (A.R.S. §38-431.03.A.7).

**Confidentiality Requirements Pursuant to A.R.S. §38-431.03(C) & (D): Any person receiving executive session information pursuant to A.R.S. §38-431.02 shall not disclose that information except to the Attorney General or County Attorney by agreement of the City Council, or as otherwise ordered by a court of competent jurisdiction.**



CITY OF GLENDALE

# Council Communication

## Workshop Agenda

05/03/2005

Item No. 1

TO: Honorable Mayor and City Council

FROM: Ed Beasley, City Manager

SUBJECT: **MEET AND CONFER ORDINANCE**

### *Purpose*

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- This is a request for the City Council to review and comment regarding a draft ordinance that establishes a process by which regular, nonprobationary City of Glendale firefighters in all classifications up to and including Captain, and regular, nonprobationary City of Glendale police officers in all classifications up to and including Sergeants, can meet and confer with the City Manager or his/her designee.

### *Background*

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- Over the last year, the City Manager and designated representatives from the Fire and Police Departments have been involved in developing a process by which employee groups from those two departments could be recognized for the purpose of meeting and conferring with the City Manager regarding issues such as wages, hours, benefits and working conditions.
- These two groups have been working with management for the past 24 months under the umbrella of Glendale's unique Organizational Cooperative Process (OCP) in which departmental issues are addressed in an organized and channeled process calling upon employees to be part of the solution while learning about the challenges that management faces. The OCP is the basis for the recommended Meet and Confer ordinance. Labor and management work together to craft solutions and timeframes that are marketed together as joint proposals related to such issues as training, equipment and service enhancements.
- The experience that employee representatives have received dealing with management on operational issues through the OCP, has helped give them the skills to responsibly represent their employee groups through a meet and confer process that is fair and open to the conditions and pressures that management faces.
- The City Manager worked with the City Attorney and outside counsel with expertise in the area of labor negotiations to ensure the draft ordinance would address all pertinent areas related to employee relations and service delivery to the public.

- The specifications for how an employee organization can be certified are detailed in the ordinance as well as the annual time frames and flexibility associated with the meet and confer process.
- The meet and confer process, as defined in the draft ordinance, covers certain wages, hours, and working conditions.
- Employee Organization business shall be conducted during non-duty hours and shall not interfere with work. Solicitation of members and dues shall take place in non-working areas.

## *Direction/Policy Guidance*

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Staff is seeking comment and direction from the Council to proceed with the Meet and Confer Ordinance.



CITY OF GLENDALE

# Council Communication

## Workshop Agenda

05/03/2005  
Item No. 2

TO: Honorable Mayor and City Council

FROM: Ed Beasley, City Manager

PREPARED BY: Jim May, AICP, Acting Planning Director  
Kate Langford, Senior Planner

SUBJECT: **DRAFT AMENDED ANNEXATION POLICY**

### *Purpose*

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- This is a request for City Council to review and provide direction on draft amendments to the city's Annexation Policy. The proposed amendments are a result of Council direction provided on February 12, 2005 at the conclusion of the fourth workshop discussing the future of the strip annexation area.

### *Council Policies Or Goals Addressed*

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- Amending the Annexation Policy to reflect recent Council direction supports the promotion of sound growth management methods and managing growth to achieve reasonable, responsible growth.

### *Background*

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- In 1977 and 1978, the city created boundaries outlining an area referred to as the strip annexation area. The strip annexation area encompasses approximately 35 square miles and is generally bounded by Peoria and Northern Avenues on the north, 115<sup>th</sup> Avenue on the east, Bethany Home and Camelback Roads on the south, and Perryville Road on the west.
- On December 16, 2003, City Council adopted the existing annexation policy.
- The Council recently concluded a four workshop series focusing discussions on the future disposition of the far western portion of the city referred to as the strip annexation area. The workshops occurred on December 7, 2004 and 21, 2004, continued on January 18, 2005 and concluded with a special half-day workshop on February 12, 2005. The main impetus for this workshop series stemmed from the need to develop a definitive policy for this far western portion of the city's Municipal Planning Area (MPA).

- As a result of the workshop series Council established a clear statement of Glendale's intent for this area, as well other areas where county islands exist, and provided guidance regarding provision of water and sewer services.
- Amending the existing Annexation Policy is necessary to:
  - Provide water and sewer service beyond the City's existing service area.
  - Include an emphasis area for the Loop 303 Corridor.
  - Eliminate annexation requests as Category One (east of 115<sup>th</sup> Avenue) or Category Two (west of 115<sup>h</sup> Avenue). These categories no longer exist per Council direction of February 12, 2005. There are just two types of annexation requests – undeveloped and developed.

## *Previous Council/Staff Actions*

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On February 12, 2005, the Council directed staff to amend the Annexation Policy to incorporate the following items:

- Viable private companies will provide water and sewer service for any annexed area located beyond the city's existing service area.
- The city will proactively pursue voluntary annexation in the Loop 303 corridor.
- Consideration will be given to annexation requests submitted from any location within the Glendale Municipal Planning area.

## *Community Benefit*

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- Accurate information will be provided, to staff, residents, and other interested property owners regarding the City's annexation policy.

## *Direction/Policy Guidance*

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Staff is seeking direction from Council on the Amended Annexation Policy.



CITY OF GLENDALE

# Council Communication

## Workshop Agenda

05/03/2005

Item No. 3

TO: Honorable Mayor and City Council

FROM: Ed Beasley, City Manager

PREPARED BY: Miryam Gutier, Intergovernmental Programs Director

SUBJECT: **2005 STATE LEGISLATIVE UPDATE**

### *Purpose*

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- The Intergovernmental Programs staff will update the City Council on the status of legislative bills and issues that may impact the city or require immediate policy direction.

### *Background*

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- The City of Glendale legislative agenda is developed annually and defines the city's priorities for lobbying activities at the Arizona State Legislature. The city's legislative agenda is a flexible document and may change, based on activities at the Legislature and Council direction.
- The 47<sup>th</sup> Legislature's 1<sup>st</sup> regular session began on January 10, 2005
- The Intergovernmental Programs staff presented Glendale's proposed legislative agenda for 2005 to Council during the January 4, 2005 workshop. Council provided policy direction on the 2005 Glendale legislative agenda.
- Staff provided Council with an update during the February 1, 2005 workshop and included recommendations on several key bills. The Council provided policy direction for those bills.
- Staff returned to Council during the March 1, 2005 workshop and presented additional recommendations on several key bills and a status report on other legislative issues.

### *Community Benefit*

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- The key principles of Glendale's legislative agenda are: 1) to preserve and enhance the city's ability to deliver quality and cost-effective services to citizens and visitors; 2) to address quality of life issues for Glendale residents, and 3) to enhance the City Council's

ability to serve the community by retaining local decision making authority and maintaining fiscally balanced revenue sources.

## *Direction/Policy Guidance*



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Review and provide staff direction on the proposed legislative issues.



CITY OF GLENDALE

# Council Communication

## Workshop Agenda

05/03/2005

Item No. 4

TO: Honorable Mayor and City Council

FROM: Ed Beasley, City Manager

SUBJECT: [FOLLOW-UP REPORT ON COUNCIL ITEMS OF SPECIAL INTEREST](#)

### *Purpose*

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- This is a request for City Council to review and provide direction related to the following Council Items of Special Interest:
    - Council Subcommittees
    - Wireless Networking
    - Researching a Nuisance Ordinance

### *Background*

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- Council “Items of Special Interest” are discussed quarterly in workshop according to a Council procedural guideline approved in Fall 2002. Due to the budget workshops, this item was moved from the first workshop in April to the first workshop in May 2005.
  - The attached memorandums provide brief assessments of topics identified by members of the Council at the January 4, 2005 workshop.

### *Previous Council/Staff Actions*

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- At the January 4, 2005 workshop, Councilmember Clark asked that Council subcommittees be reinstated.
  - At the same workshop, Councilmember Frate asked staff to research the benefits and disadvantages of wireless networking in the downtown area and Westgate.
  - Vice Mayor Eggleston asked staff to determine what it would take to remodel the entryway to City Hall. The City Manager referred this matter to Field Operations for inclusion in the Fiscal Year (FY) 2005-06 building maintenance fund budget. A remodeling plan is being developed and will be shared with Council before proceeding.

- Councilmember Lieberman requested presentations on several topics. He has indicated he will be unable to attend the May 3, 2005 workshop so full Council discussion on his requests for special workshop presentations will be deferred to July 5, 2005 when the quarterly Council Items of Interest are discussed next.
- Councilmember Goulet reiterated his interest in having staff research options for a nuisance ordinance. If there is Council support for this research, staff is again recommending meeting with the ad-hoc Council Property Maintenance Subcommittee. There may be sections of city code that are already applicable, depending on how “nuisance” is defined. The term “nuisance” can be interpreted in a variety of ways and ordinances in other cities vary based on policy objectives and goals.

## *Direction/Policy Guidance*



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Review and provide staff direction on:

1. Council Subcommittees
2. Wireless Networking
3. Researching a Nuisance Ordinance



CITY OF GLENDALE

# Council Communication

## Workshop Agenda

04/20/2005  
Item No. 5

TO: Honorable Mayor and City Council

FROM: Ed Beasley, City Manager

SUBJECT: [COUNCIL ITEMS OF SPECIAL INTEREST](#)

### *Purpose*

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- This is the quarterly opportunity for City Councilmembers to identify topics of interest they would like the City Manager to research and assess for placement on a future workshop agenda.

### *Council Policies Or Goals Addressed*

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- In Fall 2002, Council approved a procedural guideline allowing for topics of special interest to be identified quarterly.

### *Budget Impacts & Costs*

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- The initial assessment of each item requires staff time.

### *Direction/Policy Guidance*

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Identify items of special interest that Council wants the City Manager to assess.