

# City of Glendale Council Workshop Agenda October 1, 2013 - 1:30 p.m.

## Welcome!

We are glad you have chosen to attend this meeting. We welcome your interest and encourage you to attend again.

## Form of Government

The City of Glendale has a Council-Manager form of government. Policy is set by the elected Council and administered by the Council-appointed City Manager. The Council consists of a Mayor and six Councilmembers. The Mayor is elected every four years by voters city-wide. Councilmembers hold four-year terms with three seats decided every two years. Each of the six Councilmembers represent one of six electoral districts and are elected by the voters of their respective districts (see map on back).

## Voting Meetings and Workshop Sessions

**Voting meetings** are held for Council to take official action. These meetings are held on the second and fourth Tuesday of each month at 6:00 p.m. in the Council Chambers of the Glendale Municipal Office Complex, 5850 West Glendale Avenue. **Workshop sessions** provide Council with an opportunity to hear presentations by staff on topics that may come before Council for official action. These meetings are generally held on the first and third Tuesday of each month at 1:30 p.m. in Room B3 of the Glendale Municipal Office complex.

Special voting meetings and workshop sessions are called for and held as needed.

## Executive Sessions

Council may convene to an executive session to receive legal advice, discuss land acquisitions, personnel issues, and appointments to boards and commissions. Executive sessions will be held in Room B3 of the Council Chambers. As provided by state statute, executive sessions are closed to the public.

*Regular City Council meetings are telecast live. Repeat broadcasts are telecast the second and fourth week of the month - Wednesday at 2:30 p.m., Thursday at 8:00 a.m., Friday at 8:00 a.m., Saturday at 2:00 p.m., Sunday at 9:00 a.m. and Monday at 1:30 p.m. on Glendale Channel 11.*

**If you have any questions about the agenda, please call the City Manager's Office at (623)930-2870. If you have a concern you would like to discuss with your District Councilmember, please call the City Council Office at (623)930-2249**



**For special accommodations or interpreter assistance, please contact the City Manager's Office at (623)930-2870 at least one business day prior to this meeting. TDD (623)930-2197.**

**Para acomodacion especial o traductor de español, por favor llame a la oficina del administrador del ayuntamiento de Glendale, al (623) 930-2870 un día hábil antes de la fecha de la junta.**

## **Councilmembers**

Cactus District - Ian Hugh  
Cholla District - Manuel D. Martinez  
Ocotillo District - Norma S. Alvarez  
Sahuaro District - Gary D. Sherwood  
Yucca District - Samuel U. Chavira



**MAYOR JERRY P. WEIERS**

Vice Mayor Yvonne J. Knaack - Barrel District

## **Appointed City Staff**

Brenda S. Fischer - City Manager  
Michael D. Bailey - City Attorney  
Pamela Hanna - City Clerk  
Elizabeth Finn - City Judge

## Meeting Agendas

Generally, paper copies of Council agendas may be obtained after 4:00 p.m. on the Friday before a Council meeting from the City Clerk Department inside Glendale City Hall. Additionally, the agenda and all supporting documents are posted to the city's website, [www.glendaleaz.com](http://www.glendaleaz.com)

## Public Rules of Conduct

The presiding officer shall keep control of the meeting and require the speakers and audience to refrain from abusive or profane remarks, disruptive outbursts, applause, protests, or other conduct which disrupts or interferes with the orderly conduct of the business of the meeting. Personal attacks on Councilmembers, city staff, or members of the public are not allowed. It is inappropriate to utilize the public hearing or other agenda item for purposes of making political speeches, including threats of political action. Engaging in such conduct, and failing to cease such conduct upon request of the presiding officer will be grounds for ending a speaker's time at the podium or for removal of any disruptive person from the meeting room, at the direction of the presiding officer.

## How to Participate

**Voting Meeting** - The Glendale City Council values citizen comments and input. If you wish to speak on a matter concerning Glendale city government that is not on the printed agenda, please fill out a blue Citizen Comments Card. Public hearings are also held on certain agenda items. If you wish to speak on a particular item listed on the agenda, please fill out a gold Public Hearing Speakers Card. Your name will be called when the Public Hearing on the item has been opened or Citizen Comments portion of the agenda is reached. **Workshop Sessions** - There is no Citizen Comments portion on the workshop agenda.

**When speaking at the Podium**, please state your name and the city in which you reside. If you reside in the City of Glendale, please state the Council District you live in and present your comments in five minutes or less.

*Regular Workshop meetings are telecast live. Repeat broadcasts are telecast the first and third week of the month - Wednesday at 3:00 p.m., Thursday at 1:00 p.m., Friday at 8:30 a.m., Saturday at 2:00 p.m., Sunday at 9:00 a.m. and Monday at 2:00 p.m. on Glendale Channel 11.*



# Council District Boundaries





**GLENDALE CITY COUNCIL WORKSHOP SESSION**  
**Council Chambers – Room B-3**  
**5850 West Glendale Avenue**  
**October 1, 2013**  
**1:30 p.m.**

One or more members of the City Council may be unable to attend the Workshop or Executive Session Meeting in person and may participate telephonically, pursuant to A.R.S. § 38-431(4).

**CALL TO ORDER**

**WORKSHOP SESSION**

1. CITY ADMINISTRATIVE OFFICE CLOSURE DURING CHRISTMAS WORK WEEK  
PRESENTED BY: Jim Brown, Executive Director Human Resources and Risk Management
2. 2015 SUPER BOWL XLIX PLANNING UPDATE  
PRESENTED BY: Julie Frisoni, Interim Assistant City Manager  
Sam McAllen, Executive Director Neighborhood & Human Services  
Jean Moreno, Innovate Administrator
3. PROPOSED GRAND AVENUE PROPERTY EXCHANGE WITH THE ARIZONA DEPARTMENT OF TRANSPORTATION  
PRESENTED BY: Cathy Colbath, Interim Executive Director, Transportation Services
4. COUNCIL ITEM OF SPECIAL INTEREST – MODIFICATION OF SANITATION SERVICE LEVELS  
PRESENTED BY: Stuart Kent, Executive Director, Public Works

**CITY MANAGER'S REPORT**

**This report allows the City Manager to update the City Council. The City Council may only acknowledge the contents to this report and is prohibited by state law from discussing or acting on any of the items presented by the City Manager since they are not itemized on the Council Workshop Agenda.**

## COUNCIL ITEMS OF SPECIAL INTEREST

**Councilmembers may indicate topic(s) they would like to have discussed by the Council at a future Workshop and the reason for their interest. The Council does not discuss the new topics at the Workshop where they are introduced.**

## EXECUTIVE SESSION

### 1. LEGAL MATTERS

A. The City Council will meet with the City Attorney for legal advice, discussion and consultation regarding the city's position in pending or contemplated litigation, including settlement discussions conducted in order to avoid or resolve litigation. (A.R.S. § 38-431.03(A)(3)(4))

### 2. PERSONNEL MATTERS

A. Various terms have expired on boards, commissions and other bodies. The City Council will be discussing appointments involving the following boards, commissions and other bodies. (A.R.S. § 38-431.03 (A)(1))

1. Arts Commission
2. Audit Committee
3. Aviation Advisory Commission
4. Board of Adjustment
5. Citizens Bicycle Advisory Committee
6. Citizens Transportation Oversight Commission
7. Commission on Neighborhoods
8. Commission on Persons with Disabilities
9. Community Development Advisory Committee
10. Glendale Municipal Property Corporation
11. Historic Preservation Commission
12. Industrial Development Authority
13. Judicial Selection Advisory Board
14. Library Advisory Board
15. Parks and Recreation Advisory Commission
16. Personnel Board
17. Planning Commission
18. Public Safety Personnel Retirement Board/Fire
19. Public Safety Personnel Retirement Board/Police
20. Risk Management/Workers Compensation Trust Fund Board
21. Water Services Advisory Commission

Upon a public majority vote of a quorum of the City Council, the Council may hold an executive session, which will not be open to the public, regarding any item listed on the agenda but only for the following purposes:

- (i) discussion or consideration of personnel matters (A.R.S. § 38-431.03(A)(1));
- (ii) discussion or consideration of records exempt by law from public inspection (A.R.S. § 38-431.03(A)(2));
- (iii) discussion or consultation for legal advice with the city's attorneys (A.R.S. § 38-431.03(A)(3));
- (iv) discussion or consultation with the city's attorneys regarding the city's position regarding contracts that are the subject of negotiations, in pending or contemplated litigation, or in settlement discussions conducted in order to avoid or resolve litigation (A.R.S. § 38-431.03(A)(4));
- (v) discussion or consultation with designated representatives of the city in order to consider its position and instruct its representatives regarding negotiations with employee organizations (A.R.S. § 38-431.03(A)(5)); or
- (vi) discussing or consulting with designated representatives of the city in order to consider its position and instruct its representatives regarding negotiations for the purchase, sale or lease of real property (A.R.S. § 38-431.03(A)(7)).

#### Confidentiality

Arizona statute precludes any person receiving executive session information from disclosing that information except as allowed by law. A.R.S. § 38-431.03(F). Each violation of this statute is subject to a civil penalty not to exceed \$500, plus court costs and attorneys' fees. This penalty is assessed against the person who violates this statute or who knowingly aids, agrees to aid or attempts to aid another person in violating this article. The city is precluded from expending any public monies to employ or retain legal counsel to provide legal services or representation to the public body or any of its officers in any legal action commenced for violation of the statute unless the City Council takes a legal action at a properly noticed open meeting to approve of such expenditure prior to incurring any such obligation or indebtedness. A.R.S. § 38-431.07(A)(B).

Items Respectfully Submitted,



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Brenda S. Fischer, ICMA-CM  
City Manager



# WORKSHOP COUNCIL REPORT

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Meeting Date: **10/1/2013**  
Meeting Type: **Workshop**  
Title: **CITY ADMINISTRATIVE OFFICE CLOSURE DURING CHRISTMAS  
WORK WEEK**  
Staff Contact: **Jim Brown, Executive Director, Human Resources and Risk Management**

## **Purpose and Policy Guidance**

Staff is seeking direction from Council regarding administrative office closure for the week of December 23 – 27 (the week of the Christmas holiday). This request has come to the City Manager through the Employee Recognition and Rewards Committee. This committee has been tasked with providing suggestions to the City Manager for ways to engage City employees and enhance employee morale.

## **Background**

Employees have faced many challenges over the course of the last five years. In spite of the fact that they've been asked to do more than ever before with fewer staffing and resources, furloughs, and no merit increases, they've done a remarkable job for the citizens of Glendale.

While their efforts have been admirable, it has come with the cost of lowered morale and higher employee turnover than the city has experienced in many years. In an effort to improve employee morale, Human Resources has engaged our employees to find out what they recommend the city do in order to give back to employees and improve the overall morale and engagement levels. One of the few parameters given to this group of employees was that cost impact must be minimal.

One of the results of this employee group's efforts was a request to close city administrative offices the week of Christmas, December 23-27. City business slows down significantly during the week of Christmas and many employees take vacation to spend time with family and friends. Closure of administrative offices during this week would allow the non-critical employees to take this week off without impacting their vacation accruals. For those employees in Public Safety, Transit, and other areas that require services during that period, they would be given 28 hours of leave time to use within a 12-month timeframe (28 hours is the equivalent of 3.5 work days which is equal to the number of days the city would be giving those employees who do not have to work during that week).

In the recent past, other cities in the valley such as Surprise and Peoria, have also closed city administrative offices in order to give their employees time during the holidays in lieu of being able to provide merit increases. They have done this successfully and with minimal disruption to citizen services.



# WORKSHOP COUNCIL REPORT

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## **Analysis**

The Human Resources and Risk Management Department requested each department provide information with regard to the number of employees needed to maintain critical services during the week of December 23-27 and the impact to services. Responses show that the closure would allow approximately 733 employees to take the full week off and approximately 869 would work either the full week or a partial week with the majority of those employees being in the Police and Fire Departments. Employees required to work the full or partial week, will receive a bank of leave time to take prior to the end of this fiscal year. That time would not carry over past the end of the fiscal year nor would it be eligible to cash out should the employee leave the city prior to the end of this period. A report has been included with this Council communication showing how the personnel in each department would be impacted.

Should the Council direct the City Manager to move forward with closing the city's administrative offices for the Christmas work week, the Human Resources and Risk Management Department will partner with the Communications Department to launch a communication campaign to the public in order to ensure all of the city's customers are aware of the office closures.

## **Budget and Financial Impacts**

The budget impact will be minimal because there is no pay associated with this request, the employees will only be receiving additional time off. It is possible that there may be some additional overtime expense in order to ensure all employees who did not have the opportunity to take the holiday work week off are allowed to use all of additional leave hours by the end of this fiscal year; however, the cost would be minimal and an accurate estimate difficult to determine.

## **Attachments**

Department Staffing Report

Dept	Required to Work		Office Closed		TOTAL	
	Count	*Holiday Leave Hours	Count	*Holiday Leave Hours	Count	*Holiday Leave Hours
Building Safety	9	252.00	12	329.00	21	581.00
City Attorney			23	644.00	23	644.00
City Auditor			3	70.00	3	70.00
City Clerk			6	168.00	6	168.00
City Council			7	196.00	7	196.00
City Court			39	1,042.65	39	1,042.65
City Manager			10	266.00	10	266.00
Civic Center			4	112.00	4	112.00
Code Compliance			14	392.00	14	392.00
Community Partnership	1	28.00	29	812.00	30	840.00
Economic Development			6	168.00	6	168.00
Engineering	10	280.00	8	224.00	18	504.00
Field Operations	91	2,548.00	72	2,009.00	163	4,557.00
Finance	3	84.00	49	1,358.00	52	1,442.00
Fire	199	7,176.40	63	1,940.40	262	9,116.80
Human Resources			18	497.00	18	497.00
Information Systems			28	784.00	28	784.00
Intergovernmental Relations			3	84.00	3	84.00
Library	1	28.00	52	1,190.00	53	1,218.00
Management & Budget			3	84.00	3	84.00
Marketing	3	70.00	22	602.00	25	672.00
Mayor			2	56.00	2	56.00
Parks & Recreation	33	924.00	25	693.00	58	1,617.00
Planning			8	224.00	8	224.00
Police	435	12,152.00	66	1,834.00	501	13,986.00
Transportation	36	945.00	36	1,008.00	72	1,953.00
Utilities	48	1,344.00	125	3,500.00	173	4,844.00
<b>Grand Total</b>	<b>869</b>	<b>25,831.40</b>	<b>733</b>	<b>20,287.05</b>	<b>1602</b>	<b>46,118.45</b>

54%                      56%                      46%                      44%

\* Holiday Leave Hours include 20, 30, 40 and 52 hour regular status employees.



# WORKSHOP COUNCIL REPORT

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Meeting Date: **10/1/2013**  
Meeting Type: **Workshop**  
Title: **2015 SUPER BOWL XLIX PLANNING UPDATE**  
Staff Contact: **Julie Frisoni, Interim Assistant City Manager**  
**Sam McAllen, Executive Director Neighborhood & Human Services**  
**Jean Moreno, Innovate Administrator**

## **Purpose and Policy Guidance**

The purpose of this report is to provide an update to the City Council regarding organization-wide planning efforts related to hosting the 2015 Super Bowl XLIX (49) in the City of Glendale. This report is provided for informational purposes only.

## **Background**

In 2008 the City of Glendale hosted Super Bowl XLII (42) at the University of Phoenix Stadium. During a presentation to the City Council on June 28, 2011 Arizona Super Bowl Host Committee Chairman Michael Kennedy remarked that, "...Super Bowl 42 was recognized by the NFL and the media as one of the best Super Bowls of all time." As a result of a highly successful event in 2008, the Host Committee requested that the City of Glendale participate in several subsequent bids for future Super Bowl games which ultimately led to a successful bid by the Host Committee for the 2015 game.

## **Previous Related Council Action**

On June 28, 2011 City Council passed Resolution No. 4502 in support of the bid to host Super Bowl XLIX 2015 at the University of Phoenix Stadium in Glendale, Arizona and provided assurances in support of said bid.

## **Community Benefit/Public Involvement**

Participating as a regional partner with the Arizona Super Bowl Host Committee to execute a successful national event in our community supports local, regional, and state objectives which are all aligned to enhance the economy, attract visitors, and increase commerce in an effort to improve the quality of life for all Arizonans.

## **Attachments**

Minutes of the Glendale City Council Meeting – June 28, 2011 (p. 1, 13-19)



**MINUTES OF THE  
GLENDALE CITY COUNCIL MEETING  
Council Chambers  
5850 West Glendale Avenue  
June 28, 2011  
7:00 p.m.**

The meeting was called to order by Mayor Elaine M. Scruggs, with Vice Mayor Steven E. Frate and the following Councilmembers present: Norma S. Alvarez, Joyce V. Clark, Yvonne J. Knaack, H. Philip Lieberman and Manuel D. Martinez.

Also present were Ed Beasley, City Manager; Horatio Skeete, Assistant City Manager; Craig Tindall, City Attorney; and Pamela Hanna, City Clerk.

**COMPLIANCE WITH ARTICLE VII, SECTION 6(c) OF THE GLENDALE CHARTER**

A statement was filed by the City Clerk that the 10 resolutions and 6 ordinances to be considered at the meeting were available for public examination and the title posted at City Hall more than 72 hours in advance of the meeting.

**APPROVAL OF THE MINUTES OF THE JUNE 14, 2011 CITY COUNCIL MEETING**

**It was moved by Clark, and seconded by Martinez, to dispense with the reading of the minutes of the June 14, 2011 Regular City Council meeting, as each member of the Council had been provided copies in advance, and approve them as corrected. The motion carried unanimously.**

**BOARDS, COMMISSIONS AND OTHER BODIES**

**BOARDS, COMMISSIONS AND OTHER BODIES**

This is a request for City Council to approve the recommended appointments to the following boards, commissions and other bodies that have a vacancy or expired term and for the Mayor to administer the Oath of Office to those appointees in attendance.

**Arts Commission**

Diane Lesser – Chair	Mayoral	Appointment	08/23/2011	08/23/2012
Janine Barbour – Vice Chair	Ocotillo	Appointment	08/23/2011	08/23/2012

**Board of Adjustment**

**CONSTRUCTION SERVICES CONTRACT (MUNICIPAL TRANSMISSION)’ WITH SALT RIVER PROJECT AGRICULTURAL IMPROVEMENT AND POWER DISTRICT FOR 51<sup>ST</sup> AVENUE AND CAMELBACK ROAD INTERSECTION IMPROVEMENTS.**

**It was moved by Frate and seconded by Martinez, to approve the recommended actions on Consent Agenda Item Nos. 1 through 9, including the approval and adoption of Resolution No. 4493 New Series, Resolution No. 4494 New Series, Resolution No. 4495 New Series, Resolution No. 4496 New Series, Resolution No. 4497 New Series, Resolution No. 4498 New Series, Resolution No. 4499 New Series, and Resolution No. 4500 New Series. The motion carried unanimously.**

**RESOLUTIONS**

**10. INTERGOVERNMENTAL AGREEMENT WITH LUKE AIR FORCE BASE FOR DUAL-STAFFING OF A FIRE TRUCK**

This item was pulled from the agenda administratively.

**11. RESOLUTION IN SUPPORT OF REGIONAL BID FOR 2015 SUPER BOWL**

Cathy Gorham, Deputy City Manager, presented this item.

This is a request for City Council to adopt a resolution of support, as requested by the Arizona Super Bowl Host Committee, for their regional bid proposal to the National Football League (NFL) to host the 2015 Super Bowl at the University of Phoenix Stadium in Glendale, Arizona.

This request supports Council’s goal of one community with quality economic development by acknowledging the goodwill, economic benefit, and prestige this event will bring to the City of Glendale.

On February 3, 2008, the City of Glendale hosted one of the most successful Super Bowls of all time; one the NFL now uses as a model for Super Bowls and related events.

This resolution supports the bid to host the 2015 Super Bowl at the University of Phoenix Stadium in Glendale, Arizona. If the city is selected as the 2015 Super Bowl site, the city will work with the Host Committee and other participating agencies to assure that the required governmental resources are made available to support the game. Additionally, staff will pursue revenue generating opportunities to complement the Super Bowl and related events.

On December 22, 2009, Council adopted a resolution to support the regional bid for the 2014 Super Bowl.

On March 25, 2008, Council adopted a resolution to support the regional bid for the 2012 or 2013 Super Bowl.

On March 27, 2007, Council approved six resolutions in support of the Arizona Super Bowl Host Committee's bid to host the Super Bowl in 2011.

On February 25, 2003, Council approved resolutions in support of the Arizona Super Bowl Host Committee's bid to host the Super Bowl in 2008.

Hosting an event of this magnitude brings prestige, promotion, and potential long-term investment to Glendale.

The recommendation is to waive reading beyond the title and adopt a resolution of support, as requested by the Arizona Super Bowl Host Committee, for their regional bid proposal to the National Football League to host the 2015 Super Bowl at the University of Phoenix Stadium, in Glendale, Arizona.

Councilmember Lieberman asked what ideas staff is considering to create revenue compensation for the city from the Super Bowl. Cathy Gorham, Deputy City Manager, explained staff will pursue revenue generating opportunities to compliment the Super Bowl and related events such as was done in 2008. She added staff plans to create activities within the city using the private sector as well as partnering with others to create events that compliment the official event and bring in additional revenue that will support their efforts in Glendale. Councilmember Lieberman noted that in 2008, the cost to the city was \$2,637,689 and added he was not familiar with how the city raised any money to reduce that figure. Ms. Gorham stated he was correct that the net expenses for the city were \$2.6 million for hosting the 2008 Super Bowl. She noted the economic impact study completed after the Super Bowl reported the event had generated \$1.2 million in economic impact revenue from surrounding activities. Councilmember Lieberman asked if that was through sales tax. Ms. Gorham replied yes.

Councilmember Lieberman remarked on his discussion with Michael Kennedy, Chair of the Super Bowl Committee and city staff. He noted this time around, the city is planning on recouping 100% of the 1% public safety and transportation tax voted in by the public. He noted he had also discussed this issue with the city attorney and it has been accepted as fact. Councilmember Lieberman asked if the city will start putting funds away now for the next four years in order to have some funding available for when the Super Bowl comes. Ms. Gorham stated that was an option Council should decide and direct staff to perform in the future. Councilmember Lieberman noted he will probably vote for this application, however, wanted to make his position clear. He asked if staff had any pre-calculation on what this event might cost the city this year, compared to 2008. Ms. Gorham stated she did not want to speculate on potential numbers since things change on a regular basis and what was necessary in 2008 might be very different in 2015. Councilmember Lieberman remarked they were being asked to vote on this item tonight without any prior knowledge or estimate of what this might end up costing the city. Mr. Ed Beasley, City Manager, explained staff will look for every possibility to ascertain what the cost will be, however, at this point, it would be improper to try and provide a number since it could change dramatically. He reiterated staff will look at every revenue opportunity to enhance not only the Super Bowl, but the citizen experience and bring back to Council for discussion. Councilmember Lieberman stated he sincerely hopes by the Council's

approval of this resolution, they are proving to their constituents, they will have Westgate when the Super Bowl is held in 2015.

Michael Kennedy, Chair of the Super Bowl Committee, thanked the Council for the opportunity to speak on this item. He thanked the City and Council for the partnership they had in Super Bowl 42 in 2008. He added a special thanks to Ms. Gorham since this was her last meeting. He stated she deserves a lot of recognition for the success of Super Bowl 42 in 2008. He remarked Super Bowl 42 was recognized by the NFL and the media as one of the best Super Bowls of all time. He commented on the immense success that was achieved because of their partnerships with the Host Committee, Glendale and other cities around the state. He is hopeful, if successful this evening, to parlay the experience the NFL owners had as well as the ability to solve problems unlike some that recently hosted the Super Bowl. He added this would be to Glendale's benefit when they consider the city's bid for Super Bowl 49. He explained he would like to focus on the financial aspect and the investment the city will make with this venture. He noted the experience they had in 2008 will aid them in making better, more informed judgments as to what is likely to occur.

Mr. Kennedy updated the Council on the status of the bid process and what has been presented to other cities in the valley. He explained that in the past, the state of Arizona has agreed to waive all of its taxes except for a committed 1.3% tax for education and public safety. The city of Phoenix has approved resolutions comparable to what Glendale has this evening. Additionally, Phoenix also invested \$3.6 million in 2008 in hard cost for Super Bowl 42. He stated they are scheduled to appear at the Scottsdale City Council meeting on July 5<sup>th</sup> to discuss their share of cost for the events and extras. He reviewed a recent study commissioned by Glendale which found the city expects to make \$3 million in direct tax revenues if the Super Bowl was to be hosted here in 2015. He reiterated earlier statements that unlike in 2008, they City of Glendale will retain the 1% tax revenue on things at the stadium and the NFL experience, which was estimated to be approximately \$1 million. He hopes these facts and presentation will enable the Council to vote unanimously to endorse this bid so there are no blemishes or questions to anyone that they are in the Super Bowl business. He remains committed to work with the legislature, at the right time, to seek legislation to properly, fairly and effectively allocate cost and benefits among those that host mega events in Arizona. He indicated with their approval of the resolutions tonight, the next step is to collaborate with all the partners in the next few weeks to work on the final bid submission by August 1, 2011. The NFL owners will make their decision in October 2011 on who will host Super Bowl 49 in 2015. He stated it was his belief that Super Bowl 49 should be and will be awarded to Arizona.

Councilmember Lieberman thanked Mr. Kennedy and staff for their presentation as well as or a previous meeting with him to answer his questions.

Vice Mayor Frate remarked he was glad Mr. Kennedy's presentation covered what other cities were doing and their commitment to this venture. He explained that in the past, it was very easy for people to say other cities were not incurring any cost and reaping the benefits. He thanked him for his explanation on what other cities were planning and the resolutions they were approving regarding this matter. He noted if they host the Super Bowl in 2015, there will be a big push to build additional hotels for people to stay in Glendale which happened in 2008. He

believes this will bring more people and events to Glendale. He asked if the 1% was a kind of reimbursement. Mr. Kennedy noted he did not see the 1% tax revenue as a reimbursement for public safety and transportation, but as a revenue stream the city can apply against their cost.

Mayor Scruggs open the floor to public comment.

Ken Jones, an Ocotillo resident, stated he hopes the city has a successful bid process. He would have liked Mr. Kennedy to discuss if other cities that have hosted a Super Bowl have made or lost money. He remarked that two weeks ago, he suggested other cities share future Super Bowl costs. He noted that tonight he heard the city had lost \$2 million when they hosted the Super Bowl in 2008 and believes this was unacceptable. He said he must have hit a nerve with Councilmember Knaack at the last meeting since she defended the \$2 million as an economic investment the city made when they hosted the Super Bowl. He believes no matter how you say it; it was still a loss for the city.

Mayor Scruggs closed the public comment.

**Resolution No. 4502 New Series was read by number and title only, it being A RESOLUTION OF THE COUNCIL OF THE CITY OF GLENDALE, MARICOPA COUNTY, ARIZONA, IN SUPPORT OF THE BID TO HOST SUPER BOWL XLIX IN 2015 AT THE UNIVERSITY OF PHOENIX STADIUM IN GLENDALE, ARIZONA; AND PROVIDING ASSURANCES IN SUPPORT OF SAID BID.**

**It was moved by Frate, and seconded by Martinez, to pass, adopt and approve resolution No. 4502, New Series. The motion carried with Alvarez and Clark voting nay.**

Mayor Scruggs asked for discussion on the motion.

Councilmember Alvarez explained prior to the meeting, she started reviewing the material provided and outlining her concerns; however, stopped when she had concerns on every paragraph. She said every paragraph ended with “it must be provided at no cost to the NFL”. She stated the city was in no position to be losing or spending money on a Super Bowl when they were in such an economic crisis. She could not face her constituents if she were to approve this item when they have so many needs in their community. She cited furloughs, library cuts, youth and senior program cuts and so forth. She couldn’t vote to approve this resolution without any assurance the city will make money.

Councilmember Clark explained she was addressing this from another point of view. She stated that for her, it was a matter of principal and sending a signal to the region. She believes the NFL’s demands have grown greater and more invasive each year. She shared some of the items listed in the NFL’s bid package. She explained the NFL defines the Super Bowl period as four weeks prior to game day and 24 days after game day, which is a two month period. During this period, the stadium and any associated parking are rent free to the NFL and are under the operational control of the NFL. The NFL also goes on to define an exclusive period which consists of two weeks prior to game day through the day after game day. During this exclusive

period, the NFL will pay for utilities, which leads her to wonder what the utility companies do that the city has not been able to do to insure their cost recovery.

Councilmember Clark stated the NFL doesn't pay state or local levies such as payroll, sales, use and occupancy taxes. She read a section regarding the Public Safety agreement the NFL was willing to offer. She remarked an important point everyone should be aware of was that 30 days prior to the game, the NFL should not be subject to any state, city, county or other local taxes. These include income tax, grocery, franchises tax, payroll tax, sales tax, used tax, admission tax, or occupancy tax. She explained that small cities in other states are able to host mega events because it became a regional or state effort and those small cities did not solely bear the cost. She cited two former host cities, Arlington, Texas and Miami Gardens, Fla., which did not shoulder the costs of a Super Bowl. In both those cities, the states stepped in and reimbursed them. She said communities that hosted the NFL game did not see big spikes in their tax revenues. She read from a newspaper in Texas which stated the state's major events trust fund was chipping in as much as \$31.2 million to help pay for the cost of hosting the Super Bowl as well as other major events

Councilmember Clark thanked Mr. Kennedy for his presentation and stated she appreciates his sincerity and enthusiasm for the Super Bowl. She wished desperately to be able to jump on board; however, does not believe that hosting the 2015 Super Bowl in Glendale is going to act like a catalyst for further economic development, specifically because of the bad economy. She remarked that despite Mr. Kennedy's assurances, this resolution did include a waiver of dedicated sales taxes. She reiterated she wanted to send a signal to the state and region and believes the city of Glendale should not be expected to pay the Super Bowl cost without any compensation when it was an event that enriches the entire region and the state. As far as Phoenix and Scottsdale, she has no doubt they recovered most of their cost. She restated the loss Glendale incurred in 2008 and the \$1.3 million deficit the city was left with after the economic study found additional revenues. She does not believe the city can afford to do this right now without some kind of regional or state mechanism that shares the cost and benefits. She personally would like nothing better than to host another Super Bowl in Glendale since it gave them a lot of international publicity, however, to date, she has not seen any new development as a direct result of the Super Bowl. She will not approve this resolution tonight for all the reasons she mentioned.

Mayor Scruggs asked Mr. Craig Tindall or Mr. Beasley to clarify the discrepancy between Mr. Kennedy's statement that the city will retain the ½ cent dedicated voter approved public safety tax and the ½ cent dedicated voter approved transportation tax and Councilmember Clark's comment that the resolution states the city will not retain these taxes. Mr. Craig Tindall, City Attorney, said the resolution did not state the city will waive anything with respect to taxes; however with respect to stadium property, the agreement is that the AZSTA will collect our dedicated taxes so that will come to the city. The other taxes collected on site will go to the AZSTA for infrastructure that the city contracted to provide. Councilmember Clark asked if AZSTA acted as a pass-through for the tax collection. Mr. Tindall advised he wasn't sure of the process but the dedicated portion would be coming to the city. Councilmember Clark stated she stands corrected on only the issue of retaining the 1% tax revenue.

Councilmember Lieberman stated that the city would be paid the sales tax and that the city would pay the 1.2 % to the AZSTA and would retain the 1% that was voter approved. Mr. Tindall said he believed that was the correct but he did not have the expertise on the mechanism. He reiterated that the resolution did not change the process and the sales tax would come to the city.

Mayor Scruggs asked Mr. Tindall if it would be appropriate if Mr. Kennedy clarified this issue further. Mr. Tindall stated it would be appropriate. Mr. Kennedy reiterated his earlier statement in his presentation that the city will retain the 1% tax revenue. He added there was nothing in the resolution that waives that point. Additionally, it was important to note that in terms of partners making contributions, the Host Committee raised over \$18 million last year.

Councilmember Lieberman stated that he did not see where the city waived the right to collect the sales tax. He stated that the critical factor is that the 1% was voted on by the citizens and could not be removed. The city contracted to refund the 1.2% to AZTSA in a separate agreement.

Mayor Scruggs asked for clarification on the 1.2% the city pays AZSTA as her understanding was that it went to the City of Glendale to pay for infrastructure costs in the stadium area. Mr. Horatio Skeete, Deputy City Manager, explained the agreement with AZSTA was for the city to put in a number of infrastructure improvements needed by the city and the stadium. That infrastructure cost was funded up front by the AZSTA bond and the city committed the 1.2% general sales tax to pay that infrastructure cost. He reviewed the many improvements made in the area. Mayor Scruggs asked if he recalled about how much money that was in total. Mr. Skeete stated he believes it was approximately \$36 million Mayor Scruggs asked if they were in any way using their sales tax to pay for the stadium's structure itself. Mr. Skeete stated they were not and added that cost was covered by the AZSTA, state and county. Mayor Scruggs remarked that the 1.2% sales tax was paid by everyone in and out of the state that visited the area. The 1.2% goes to pay for infrastructure for the stadium, but also to serve the western area of Glendale.

Councilmember Clark asked Mr. Tindall to explain where in the resolution it states the city will retain the 1% sales tax. Mr. Tindall stated there was no language in the resolution to waive our taxing authority since the standard agreement was still in effect which is the city still maintains and collects our dedicated sales tax. He explained the standard agreement with AZSTA does not change with this resolution.

Councilmember Lieberman expressed the hope that the city would have more restaurants and hotels in 2015 so that the sales tax would cover more in the future. He additionally stated that there should be growth in the area of the stadium and he hopes that more people will be able to participate in the NFL experience and bring more revenues to the city.

Mayor Scruggs stated that for the purposes of full disclosure, she would like to discuss the stadium and information on the Fiesta Bowl. She referred to a memo from Mr. Beasley which states the city was left with an unreimbursed cost of \$343,702 in 2011 from hosting the Fiesta Bowl. Mr. Beasley stated she was correct. Mayor Scruggs asked if this was an average every year when the Fiesta Bowl was hosted in Glendale. Mr. Beasley replied it was an average;

however, there have been other side agreements to help deflect some of the costs. Mayor Scruggs continued that Glendale's cost to host the BCS games was \$273,233 and there are costs for the other NFL games, etc. Mayor Scruggs explained these costs are incurred because of the city's 2002 decision to be the home of the stadium; we took on those costs at that time. She noted for informational purposes that Major League Baseball does not reimburse the city of Phoenix for its costs related to public safety, transportation or other services. The city of Phoenix also is not reimbursed for costs incurred for the NBA games

Mayor Scruggs explained that in 2005 the AZ State Legislature passed House Bill 2035 which said the state would waive all but 1.3% of all of the states sales tax related to anything that involved any Super Bowl, Fiesta Bowl or BSC Championships game. She said this really surprised and shocked her to realize the amount of importance the state legislature had in bringing these major events to the state. She stated all of these issues were important as they consider the holistic aspect of having these types of events and what it means to the state.

Councilmember Knaack agreed with Councilmember Clark on some of the financial issues, however, was pleased to see a little more understanding from Mr. Kennedy on the city's position. She too would also like to see a funding source other than just the city of Glendale. She indicated mega events should have a statewide funding source. She believes the issue has been brought to the forefront and thinks it will eventually change, although not overnight. She remarked that when the stadium was approved, it came with the understanding that the city would be bidding for Super Bowls and believes it was an obligation the city has fulfilled. She said Arizona has recently had many issues and to win a Super Bowl bid would be a wonderful thing for the state and for Glendale. She noted the many intangibles received by the city and state that don't include direct money from the Super Bowl. She will vote to approve this resolution to put the bid in for the Super Bowl.

Councilmember Martinez stated the NFL's bid package was set at this point and they could not change it. Nevertheless, as Mr. Kennedy stated, at the appropriate time, there will be an effort made to change legislation on this issue. He supported the Super Bowl resolution back in 2008 and realizes those were different times. However, without being overly dramatic, he believes the city was at a crossroads and cannot afford to just hang back and hope for the best. He believes if they do not support this resolution, it will send the wrong message. The city needs to be proactive and send a clear message to the business community that they were here for the long haul. Additionally, from all he has heard, he believes they can meet the NFL's requirements as a host city without adversely affecting their budget for the next two years. He will vote to approve this item.

Councilmember Alvarez remarked she was glad most of the Council was confident that voting for this was not a mistake. However, she believes they need to be realistic and acknowledge they are going through a crisis and need to respect the taxpayers. She added that in the end, the taxpayer will let them know if they were right or wrong.

**It was moved by Frate, and seconded by Martinez, to pass, adopt and approve Resolution No. 4502 New Series. The motion carried with Alvarez and Clark voting nay.**



# WORKSHOP COUNCIL REPORT

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Meeting Date: **10/1/2013**  
Meeting Type: **Workshop**  
Title: **PROPOSED GRAND AVENUE PROPERTY EXCHANGE WITH THE ARIZONA DEPARTMENT OF TRANSPORTATION**  
Staff Contact: **Cathy Colbath, Interim Executive Director, Transportation Services**

## **Purpose and Policy Guidance**

The purpose of this report is to provide information to the Mayor and City Council regarding a proposed land exchange between the City of Glendale and the Arizona Department of Transportation (ADOT) as part of improvements to Grand Avenue. Grand Avenue traverses the Cactus, Ocotillo and Barrel Districts.

## **Background**

ADOT and the City of Glendale have participated in joint projects to improve traffic flows and enhance the appearance of Grand Avenue. Between 2003 and 2007, the city partnered with ADOT to construct grade separations at major intersections with Grand Avenue, including the underpass at 59<sup>th</sup> and Glendale avenues in downtown. Based on concepts outlined in the February 2006 Maricopa Association of Governments (MAG) Grand Avenue Major Investment Study (MIS) Phase II, a second project to improve access control and the appearance of Grand Avenue is currently underway and scheduled to be completed in spring 2014. The project includes construction of turn lanes, screen walls, access control measures, undergrounding utilities, landscape enhancements, upgraded street lighting and continuous sidewalks.

The most important factors in enhancing traffic efficiency along Grand Avenue are eliminating driveways and reducing the number of intersecting roadways along the corridor. In order to accomplish that goal and complete the projects in Glendale, it was necessary for the City of Glendale and ADOT to purchase property. Glendale staff began the acquisition process in 2006, while ADOT purchased property throughout the life of the improvements.

ADOT required ownership of right-of-way on both sides of Grand Avenue in order to complete the necessary improvements. Much of that right-of-way is owned by Glendale. Alternatively, ADOT currently owns several properties that it would like to turn over to the City of Glendale. That is the basis for this proposed property exchange.

## **Analysis**

This land exchange proposal identifies the properties to be exchanged between the City of Glendale and ADOT. In the future, Glendale may wish to combine these properties and sell the



# WORKSHOP COUNCIL REPORT

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land for new development desired by the city. The agreement also includes the cost of walls to be constructed as part of the Grand Avenue Improvement Project.

As established in an intergovernmental agreement (IGA) amendment approved by Council on April 23, 2013, ADOT will be responsible for maintaining the structural integrity of access control features located within the state's right-of-way along Grand Avenue, between 43<sup>rd</sup> and 71<sup>st</sup> avenues, including painting and graffiti control. The city will be responsible for maintenance of these structures on city-owned property, and private property owners will be required to maintain their new walls.

As part of this proposed land exchange, ADOT agrees to: 1) exchange and transfer the properties identified in the attached maps; 2) pay the city \$256,196, which represents the difference in value between the Glendale property and the ADOT property, minus Glendale's share of the wall costs; 3) be responsible for maintaining the access control features within the state's right-of-way; and 4) not be responsible for maintaining screen walls outside the state right-of-way along Grand Avenue, between 43<sup>rd</sup> and 71<sup>st</sup> avenues.

The city agrees to the following as part of the proposed land exchange: 1) exchange and transfer the properties identified in the attached maps; 2) invoice ADOT for \$256,196 upon completion of construction of the highway improvements along Grand Avenue; and 3) be responsible for maintaining screen walls along Grand Avenue, between 43<sup>rd</sup> and 71<sup>st</sup> avenues, except those located on private property.

Both ADOT and the city agree that the property transfers referenced in this agreement will occur upon completion of the highway improvements to Grand Avenue, between 43<sup>rd</sup> and 71<sup>st</sup> avenues.

## **Previous Related Council Action**

On April 23, 2013, Council approved Amendment No. 1 to the Grand Avenue Improvement Project IGA for maintenance responsibilities by ADOT for access control features within the state's right-of-way and city responsibility for access control features outside the state's right-of-way. Maintenance responsibilities for operation of the traffic signal at Grand Avenue and 57<sup>th</sup> Drive were also defined in this amendment.

On October 23, 2012, Council authorized the City Manager to enter into a letter addendum to the 1979 IGA with ADOT for maintenance and operation of signals and highway lighting along Grand Avenue within the City of Glendale, which included an updated list of signalized intersections covered in the IGA to reflect current conditions.

On January 24, 2012, Council authorized the City Manager to enter into agreements with ADOT, SRP and APS for infrastructure improvements along Grand Avenue.



# WORKSHOP COUNCIL REPORT

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On August 23, 2011, Council adopted a resolution supporting the preservation of the Grand Avenue Corridor as an expressway facility and state highway under the control of ADOT.

On October 9, 2007, Council approved an IGA with ADOT for completion of the Design Concept for Grand Avenue, between 43<sup>rd</sup> and 71<sup>st</sup> avenues.

On October 12, 2004, City Council adopted a resolution authorizing the entering into of an IGA with ADOT for incorporation of city-requested improvements to the Grand Avenue Underpass project at 59<sup>th</sup> and Glendale avenues for architectural enhancements, a pedestrian plaza and downtown drainage improvements.

At the July 15, 2003 Workshop, Council directed staff to proceed in working with ADOT and the Grand Avenue property owners to effect access control, beautification and grade separation along Grand Avenue.

On December 11, 1979, City Council authorized the City Manager to enter into an IGA with ADOT for maintenance of traffic signals and intersection lighting on Grand Avenue at 61<sup>st</sup> and Myrtle avenues, 59<sup>th</sup> and Glendale avenues, 55<sup>th</sup> and Maryland avenues and 51<sup>st</sup> Avenue and Bethany Home Road.

## **Community Benefit/Public Involvement**

Grand Avenue is a vital regional transportation corridor in Glendale and the Northwest Valley. Improved access control and aesthetic enhancements will improve traffic flow, beautify the roadway and encourage economic development.

On June 26, 2008, ADOT held an open house in Glendale for public comments on the Design Report and Environmental Study for Grand Avenue Improvements. No comments were received from the public. Additionally, Grand Avenue improvements have been presented at each of the annual GO Program open houses since 2003.

## **Budget and Financial Impacts**

The land values for this exchange are set based on the fee paid to acquire the property at the time of purchase. GO Transportation program funds were used to purchase the majority of the properties; however, other city funds were used to acquire four properties in the proposed exchange. When the \$256,196 is received from ADOT for the property exchange, \$50,906 will be deposited into the General Fund Miscellaneous Revenues Account (1000-01000-494700), and \$205,290 will be deposited into the GO Transportation Program Miscellaneous Revenues Account (1660-01660-494700).



# WORKSHOP COUNCIL REPORT

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The ongoing cost of maintaining screen walls along Grand Avenue within the Glendale city limits is estimated at \$1,277 per year, and is available in the GO Transportation Program operating budget.

Capital Expense? Yes  No

Budgeted? Yes  No

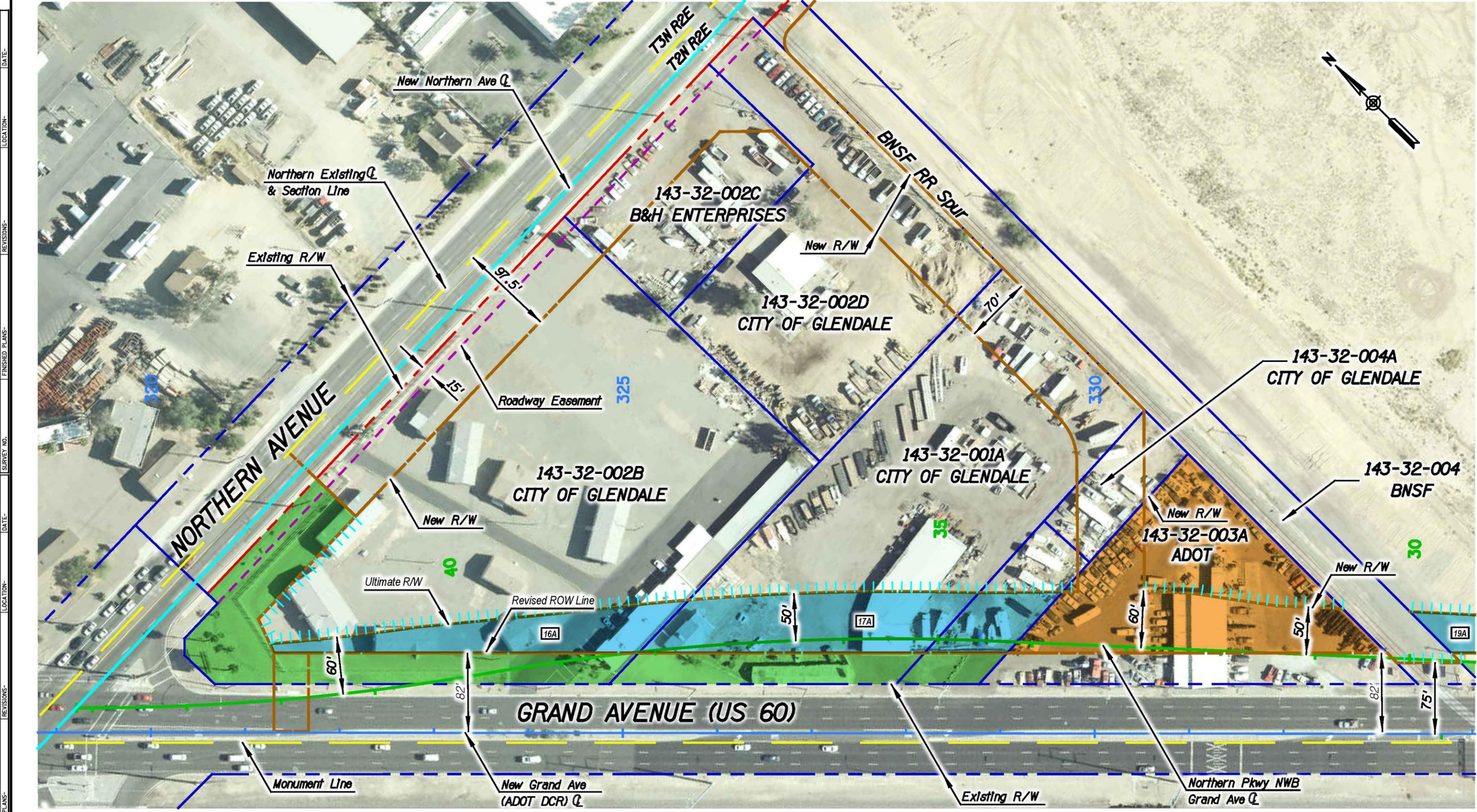
Requesting Budget or Appropriation Transfer? Yes  No

If yes, where will the transfer be taken from?

## **Attachments**

Maps

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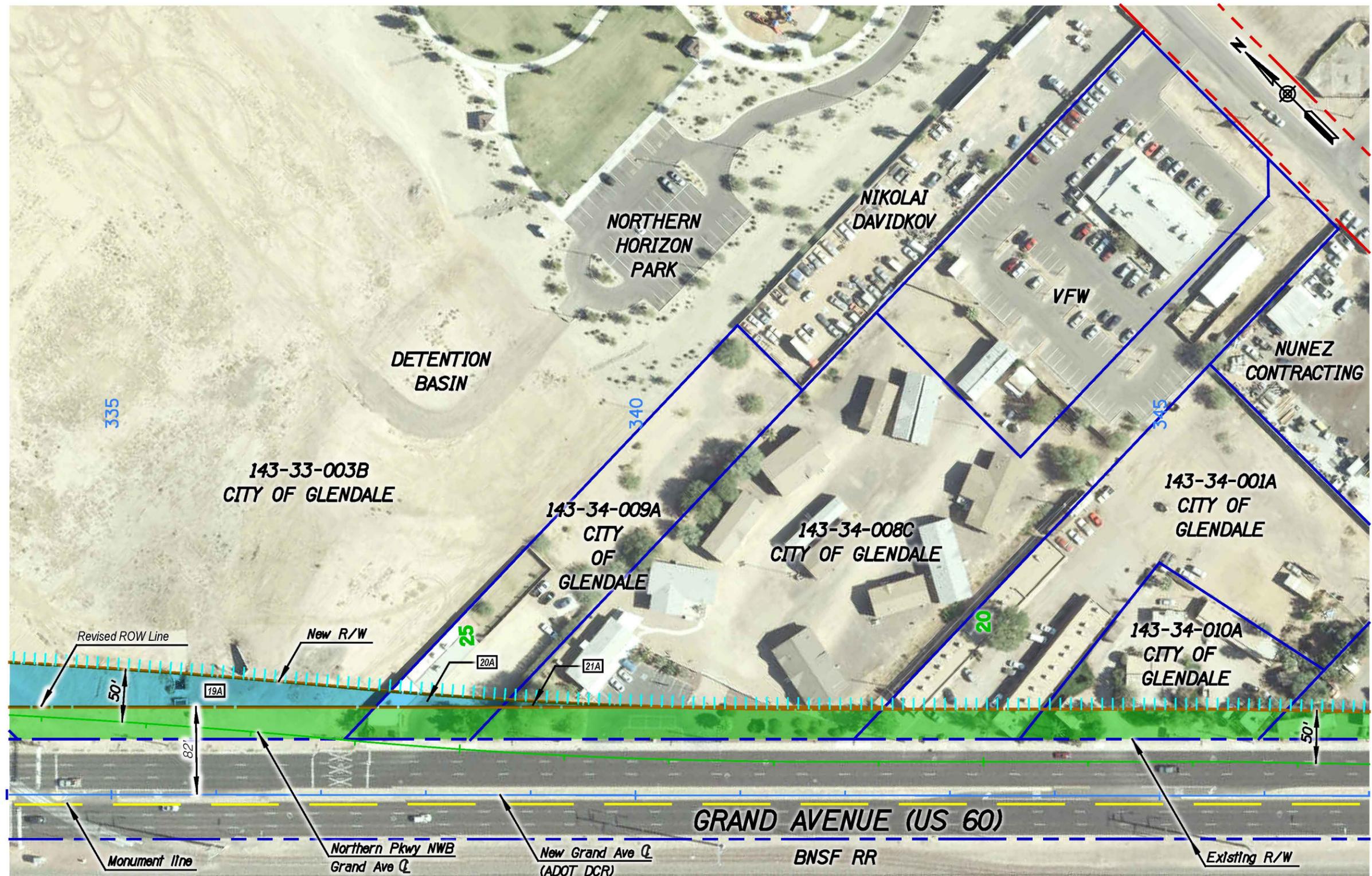
**LEGEND**

- Proposed ADOT ROW
- ADOT Excess ROW Included in Exchange
- ADOT ROW Per Resolution to be Returned to Glendale
- Property Line
- New R/W Line
- Existing ADOT R/W Line
- Existing Glendale R/W Line
- New Access Control Line
- Centerline

☒ Property Reference Number from Exhibit A

SCALE 1" = 100'

	NAME	DATE	ARIZONA DEPARTMENT OF TRANSPORTATION INTERMODAL TRANSPORTATION DIVISION <b>ROADWAY DESIGN SERVICES</b>  US 60 GRAND AVE ROW RETURNED TO GLENDALE	
DESIGN		07/13		
DRAWN		07/13		
CHECKED		07/13		
<b>URS</b>				
ROUTE	LOCATION			DWG NO
US 60	GRAND AVENUE (71ST AVE TO 43RD ROW)			1 OF 15
TRACS NO.	H7292 01L			



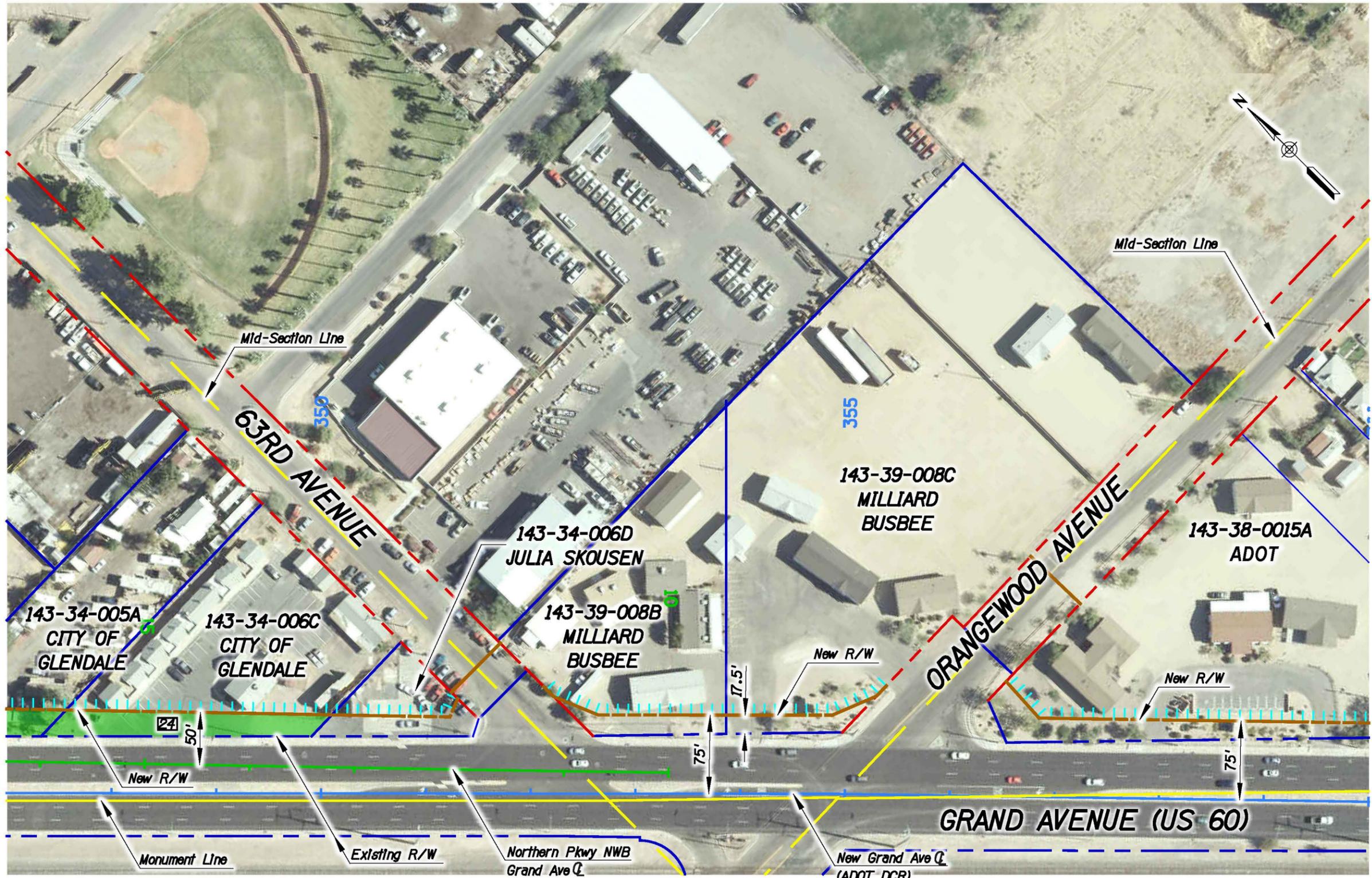
**LEGEND**

- Proposed ADOT ROW
- ADOT Excess ROW Included in Exchange
- ADOT ROW Per Resolution to be Returned to Glendale
- Property Line
- New R/W Line
- Existing ADOT R/W Line
- Existing Glendale R/W Line
- New Access Control Line
- Centerline

⊠ Property Reference Number from Exhibit A

SCALE 1" = 100'

	NAME	DATE	ARIZONA DEPARTMENT OF TRANSPORTATION INTERMODAL TRANSPORTATION DIVISION <b>ROADWAY DESIGN SERVICES</b>  US 60 GRAND AVE ROW RETURNED TO GLENDALE		
DESIGN		07/13			
DRAWN		07/13			
CHECKED		07/13			
<b>URS</b>					
ROUTE	LOCATION				DWG NO
US 60	GRAND AVENUE (71ST AVE TO 43RD ROW)				2 OF 15
TRACS NO.	H7292 OIL				



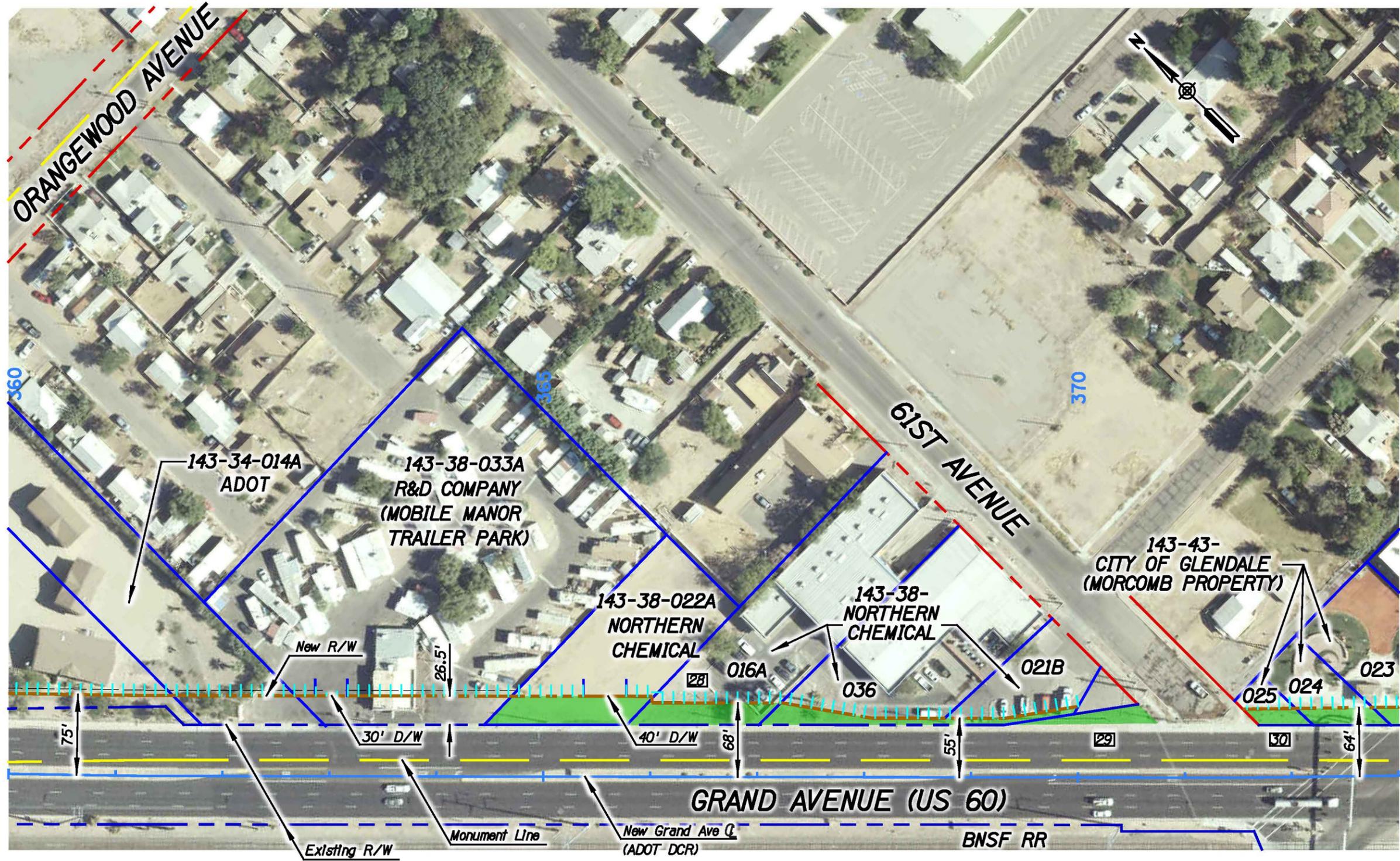
**LEGEND**

- City of Glendale Property to ADOT
- ADOT Land to City of Glendale
- ADOT Underground Easement
- Property Line
- New R/W Line
- Existing ADOT R/W Line
- Existing Glendale R/W Line
- New Access Control Line
- Centerline

XX Property Reference Number from ROW Exchange Table

SCALE 1" = 100'

	NAME	DATE	ARIZONA DEPARTMENT OF TRANSPORTATION INTERMODAL TRANSPORTATION DIVISION <b>ROADWAY DESIGN SERVICES</b>	
DESIGN		02/13	<b>URS</b> US 60 GRAND AVE ROW EXCHANGE MAP	
DRAWN		02/13		
CHECKED		02/13		
<b>URS</b>				
ROUTE	LOCATION			
US 60	GRAND AVENUE (71ST AVE TO 43RD ROW)			
TRACS NO.	H7292 01L			DWG NO <b>3 OF 15</b>



**LEGEND**

- City of Glendale Property to ADOT
- ADOT Land to City of Glendale
- ADOT Underground Easement
- Property Line
- New R/W Line
- Existing ADOT R/W Line
- Existing Glendale R/W Line
- New Access Control Line
- Centerline

☒ Property Reference Number from ROW Exchange Table

SCALE 1" = 100'

	NAME	DATE	ARIZONA DEPARTMENT OF TRANSPORTATION INTERMODAL TRANSPORTATION DIVISION <b>ROADWAY DESIGN SERVICES</b>	
DESIGN		02/13	<b>URS</b> US 60 GRAND AVE ROW EXCHANGE MAP	
DRAWN		02/13		
CHECKED		02/13		
<b>URS</b>			US 60 GRAND AVE ROW EXCHANGE MAP	
ROUTE	LOCATION		DWG NO	
US 60	GRAND AVENUE (71ST AVE TO 43RD ROW)			
TRACS NO.	H7292 01L		4 OF 15	



LEGEND

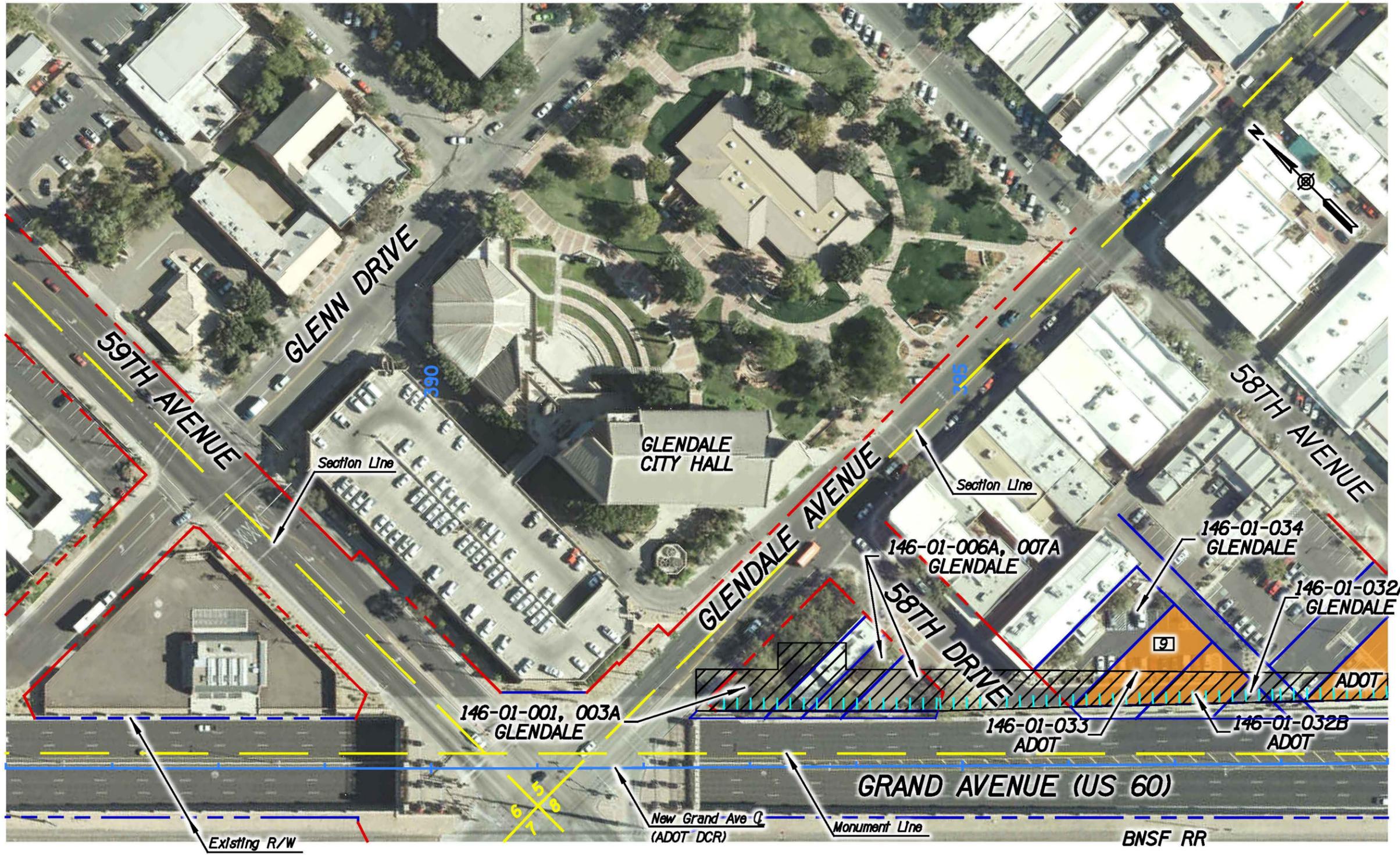
- City of Glendale Property to ADOT
- ADOT Land to City of Glendale
- ADOT Underground Easement
- Property Line
- New R/W Line
- Existing ADOT R/W Line
- Existing Glendale R/W Line
- New Access Control Line
- Centerline

☒ Property Reference Number from ROW Exchange Table

SCALE 1" = 100'

	NAME	DATE	ARIZONA DEPARTMENT OF TRANSPORTATION INTERMODAL TRANSPORTATION DIVISION <b>ROADWAY DESIGN SERVICES</b>	
DESIGN		02/13	US 60 GRAND AVE ROW EXCHANGE MAP	
DRAWN		02/13		
CHECKED		02/13		
<b>URS</b>				
ROUTE	LOCATION			
US 60	GRAND AVENUE (71ST AVE TO 43RD ROW)	DWG NO		
TRACS NO.	H7279 01L	5 OF 15		

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 SURVEY MAP  
 DATE: 02/13  
 LOCATION: GRAND AVENUE (71ST AVE TO 43RD ROW)  
 DRAWN: 02/13  
 CHECKED: 02/13



**LEGEND**

- City of Glendale Property to ADOT
- ADOT Land to City of Glendale
- ADOT Underground Easement
- Property Line
- New R/W Line
- Existing ADOT R/W Line
- Existing Glendale R/W Line
- New Access Control Line
- Centerline

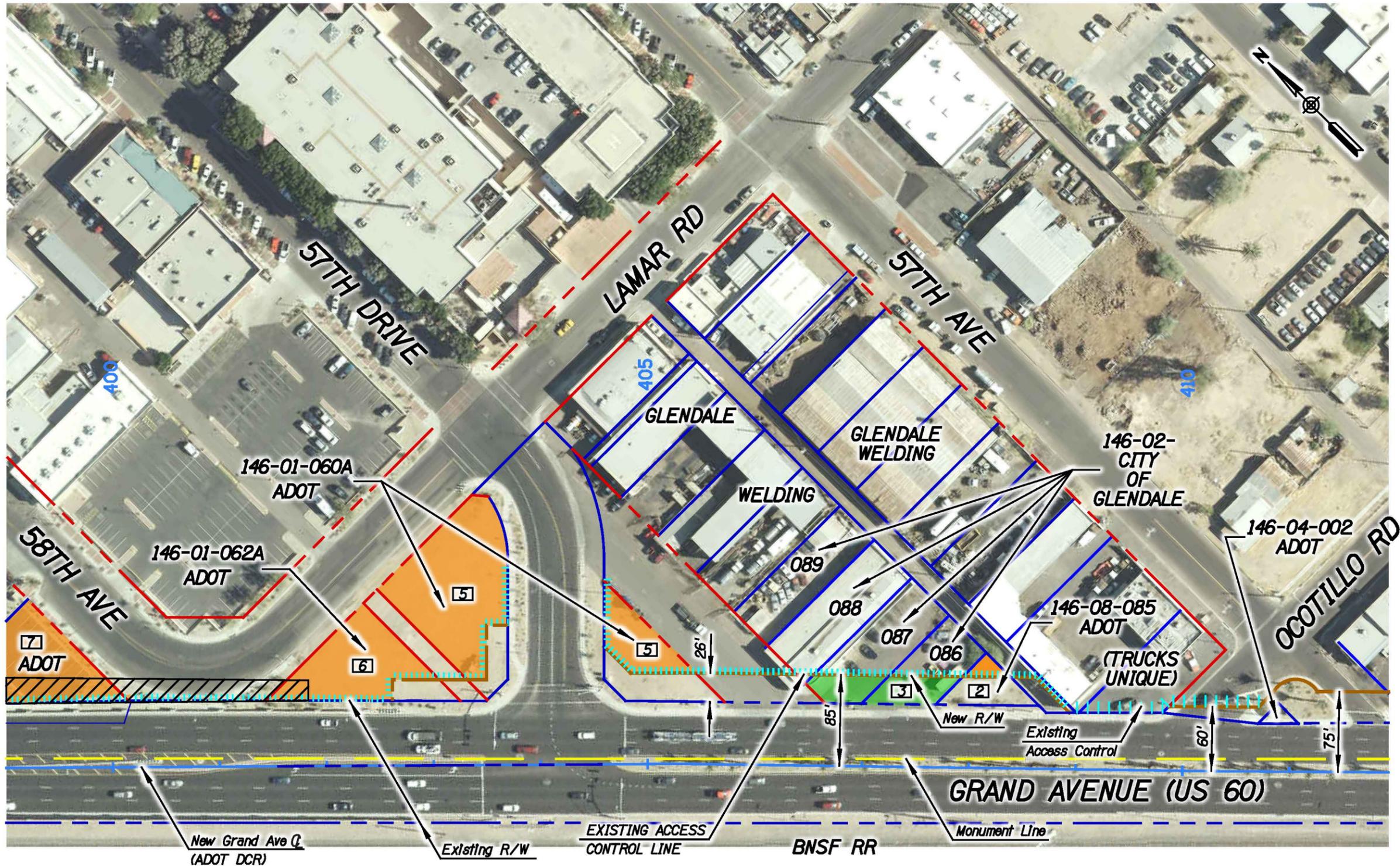
☒ Property Reference Number from ROW Exchange Table

SCALE 1" = 100'

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DESIGN		02/13	
DRAWN		02/13	
CHECKED		02/13	
<b>URS</b>			US 60 GRAND AVE ROW EXCHANGE MAP
ROUTE	LOCATION		DWG NO
US 60	GRAND AVENUE (71ST AVE TO 43RD ROW)		
TRACS NO.	H7292 01L		6 OF 15

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 SURVEY NO.

FINISHED PLANS  
 REVISIONS  
 LOCATION  
 DATE



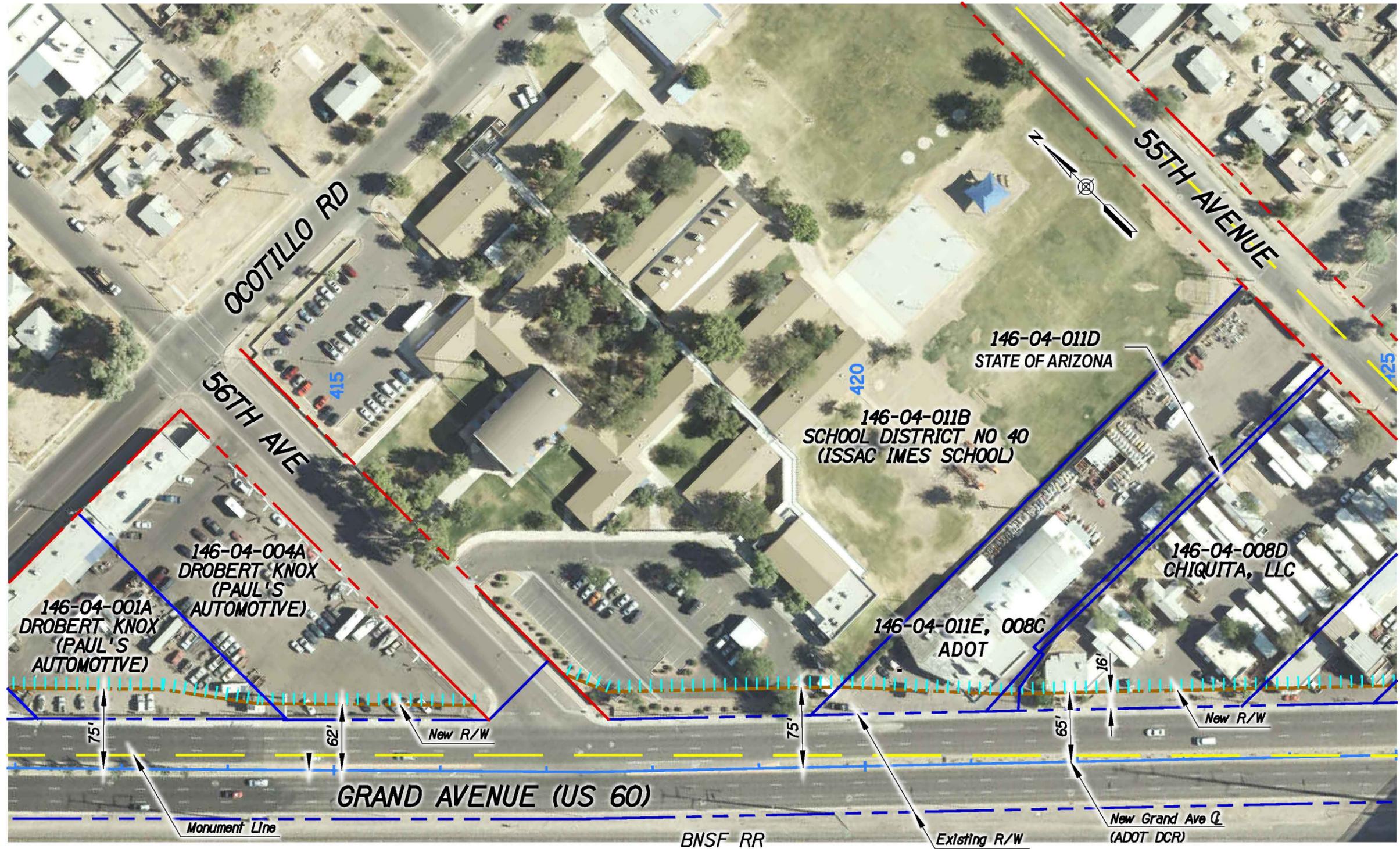
**LEGEND**

- City of Glendale Property to ADOT
- ADOT Land to City of Glendale
- ADOT Underground Easement
- Property Line
- New R/W Line
- Existing ADOT R/W Line
- Existing Glendale R/W Line
- New Access Control Line
- Centerline

☒ Property Reference Number from ROW Exchange Table

SCALE 1" = 100'

	NAME	DATE	ARIZONA DEPARTMENT OF TRANSPORTATION INTERMODAL TRANSPORTATION DIVISION <b>ROADWAY DESIGN SERVICES</b>	
DESIGN		02/13	<b>URS</b> US 60 GRAND AVE ROW EXCHANGE MAP	
DRAWN		02/13		
CHECKED		02/13		
<b>URS</b>				
ROUTE	LOCATION			
US 60	GRAND AVENUE (71ST AVE TO 43RD ROW)	DWG NO		
TRACS NO.	H7292 01L	7 OF 15		



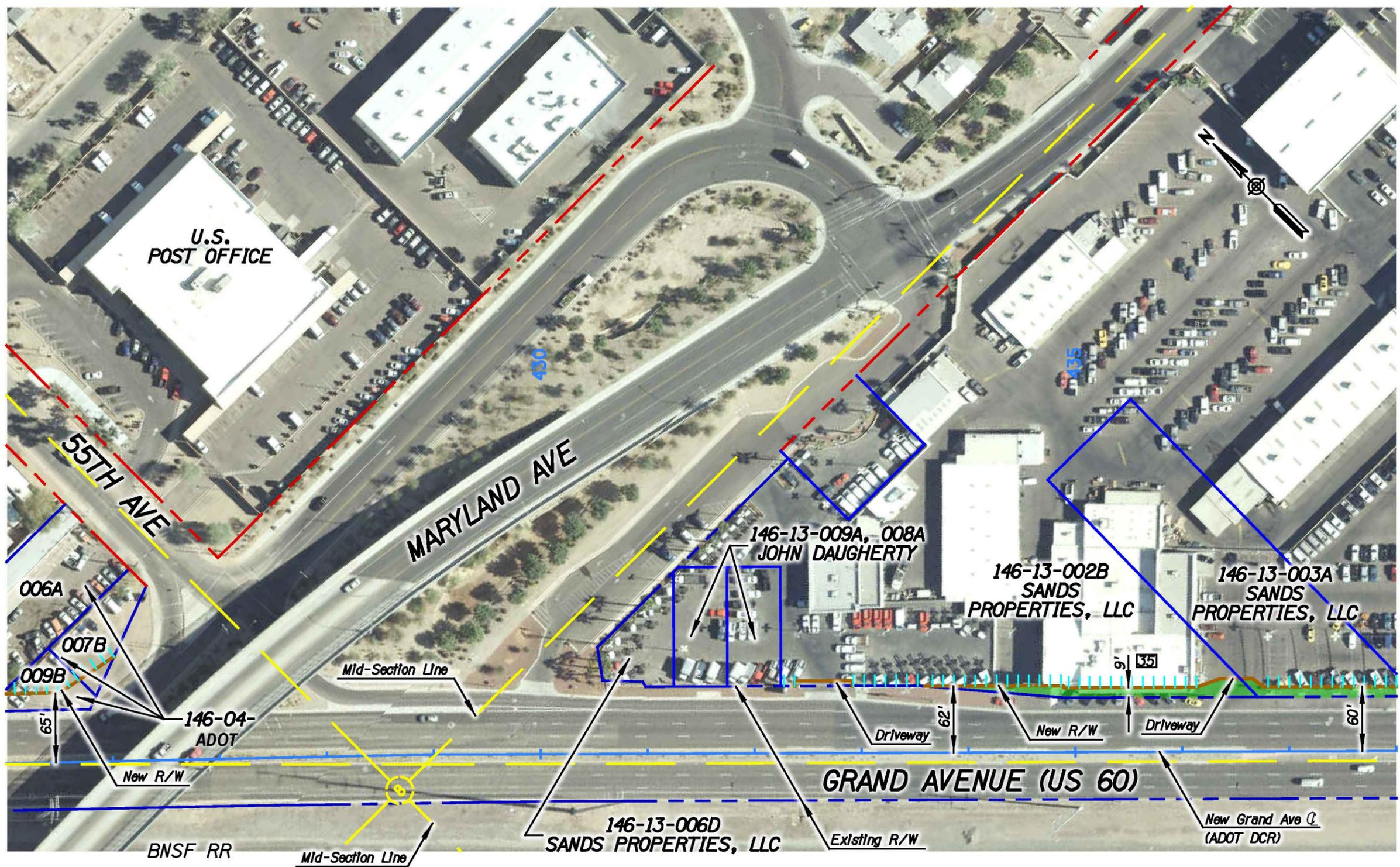
LEGEND

- City of Glendale Property to ADOT
- ADOT Land to City of Glendale
- ADOT Underground Easement
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DESIGN		02/13	 <b>US 60 GRAND AVE ROW EXCHANGE MAP</b>	
DRAWN		02/13		
CHECKED		02/13		
<b>URS</b>				
ROUTE	LOCATION			DWG NO
US 60	GRAND AVENUE (71ST AVE TO 43RD ROW)			
TRACS NO.	H7292 01L			8 OF 15



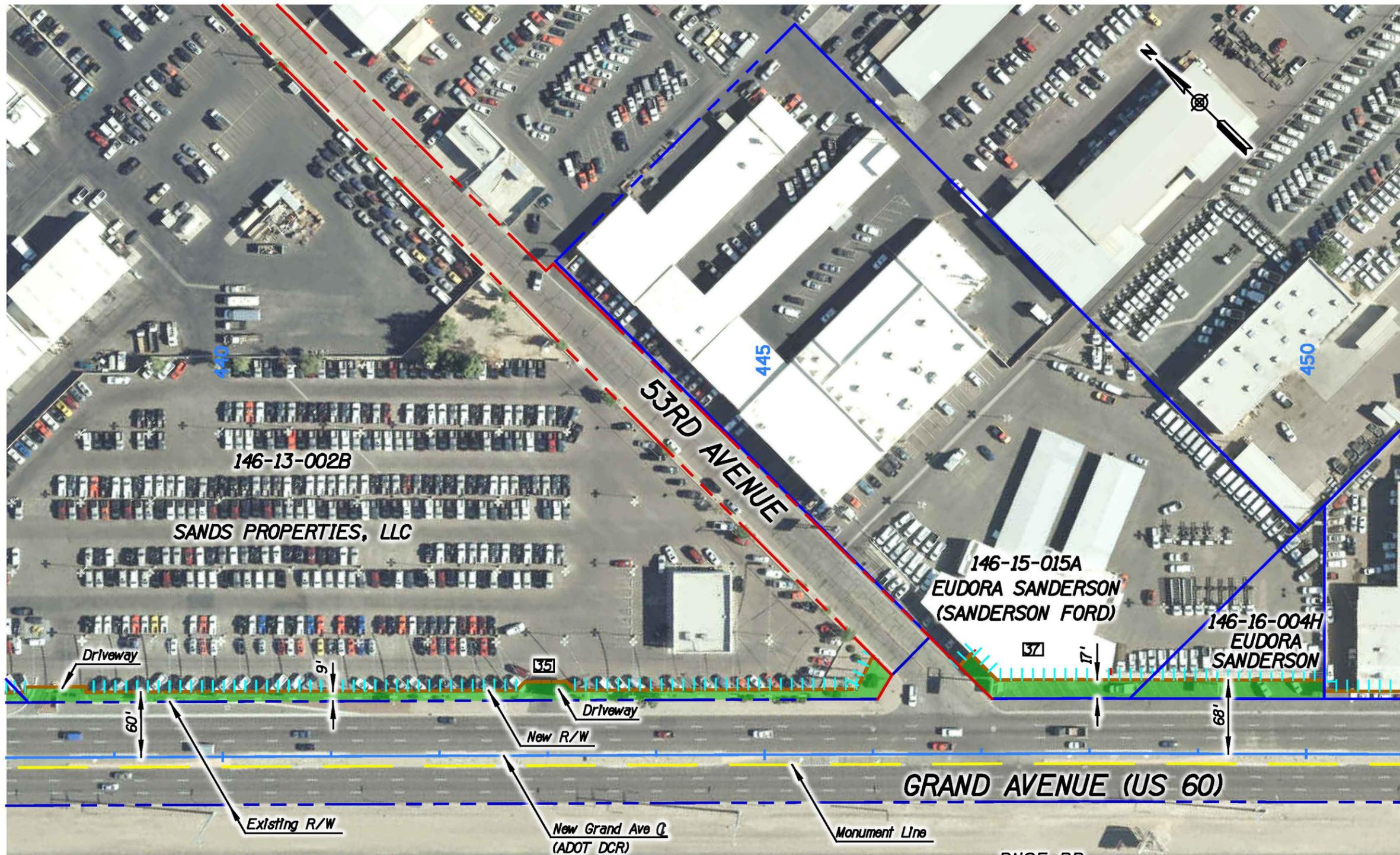
**LEGEND**

- City of Glendale Property to ADOT
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SCALE 1" = 100'

	NAME	DATE	ARIZONA DEPARTMENT OF TRANSPORTATION INTERMODAL TRANSPORTATION DIVISION <b>ROADWAY DESIGN SERVICES</b>	
DESIGN		02/13	<b>URS</b> US 60 GRAND AVE ROW EXCHANGE MAP	
DRAWN		02/13		
CHECKED		02/13		
ROUTE	LOCATION			
US 60	GRAND AVENUE (71ST AVE TO 43RD ROW)	DWG NO		
TRACS NO.	H7292 01L	9 OF 15		



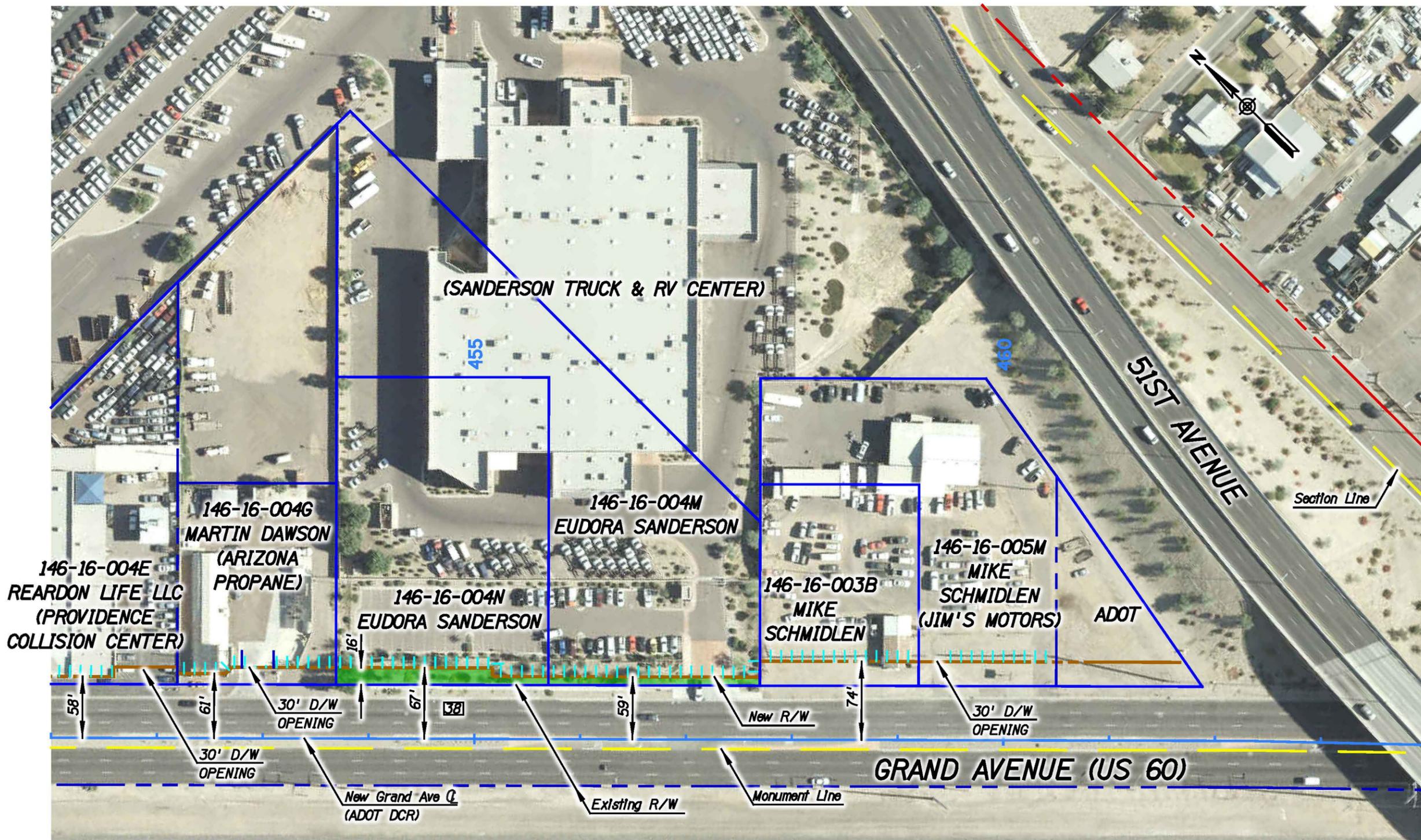
LEGEND

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☒ Property Reference Number from ROW Exchange Table

SCALE 1" = 100'

DESIGN	NAME	DATE	ARIZONA DEPARTMENT OF TRANSPORTATION INTERMODAL TRANSPORTATION DIVISION <b>ROADWAY DESIGN SERVICES</b>
DRAWN		02/13	
CHECKED		02/13	
<b>URS</b>			US 60 GRAND AVE ROW EXCHANGE MAP
ROUTE	LOCATION		
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TRACS NO.	H7292 01L		10 OF 15



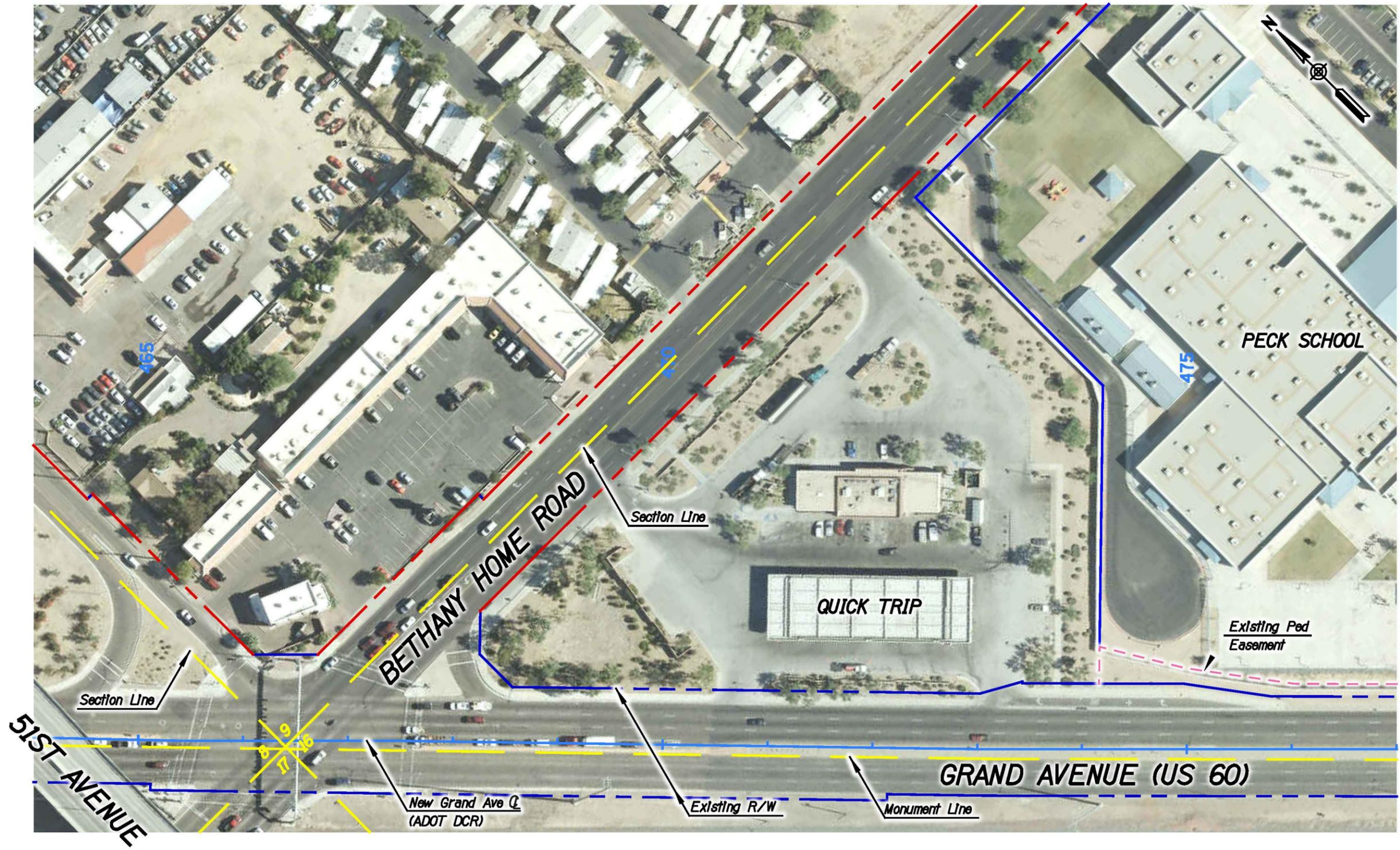
LEGEND

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DRAWN		02/13		
CHECKED		02/13		
<b>URS</b>				
ROUTE	LOCATION			
US 60	GRAND AVENUE (71ST AVE TO 43RD ROW)	DWG NO		
TRACS NO.	H7292 01L	11 OF 15		



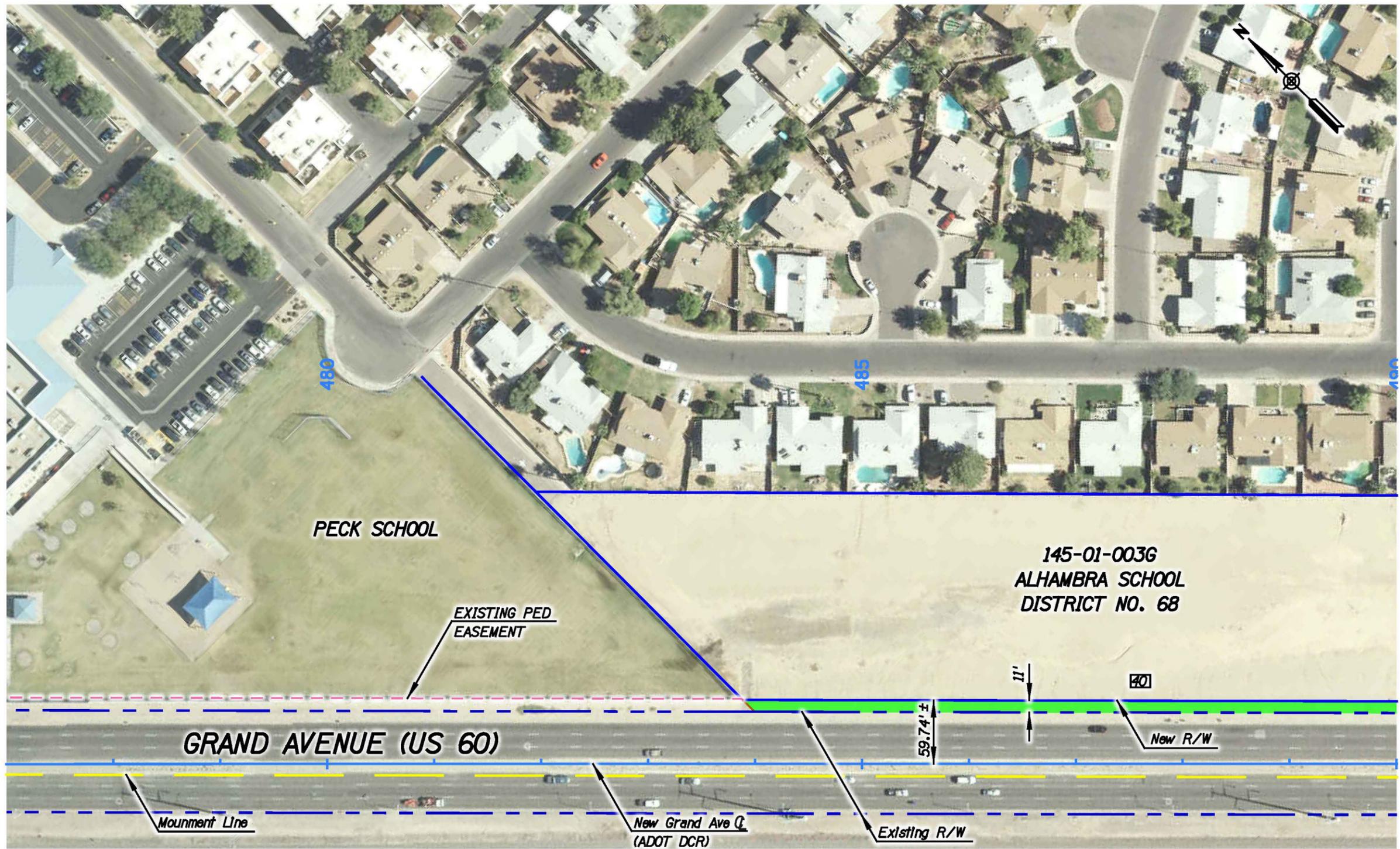
**LEGEND**

- City of Glendale Property to ADOT
- ADOT Land to City of Glendale
- ADOT Underground Easement
- Property Line
- New R/W Line
- Existing ADOT R/W Line
- Existing Glendale R/W Line
- New Access Control Line
- Centerline

☒ Property Reference Number from ROW Exchange Table

SCALE 1" = 100'

	NAME	DATE	ARIZONA DEPARTMENT OF TRANSPORTATION INTERMODAL TRANSPORTATION DIVISION <b>ROADWAY DESIGN SERVICES</b>	
DESIGN		02/13	<b>URS</b> US 60 GRAND AVE ROW EXCHANGE MAP	
DRAWN		02/13		
CHECKED		02/13		
ROUTE	LOCATION			DWG NO
US 60	GRAND AVENUE (71ST AVE TO 43RD ROW)			
TRACS NO.	H7292 01L		12 OF 15	



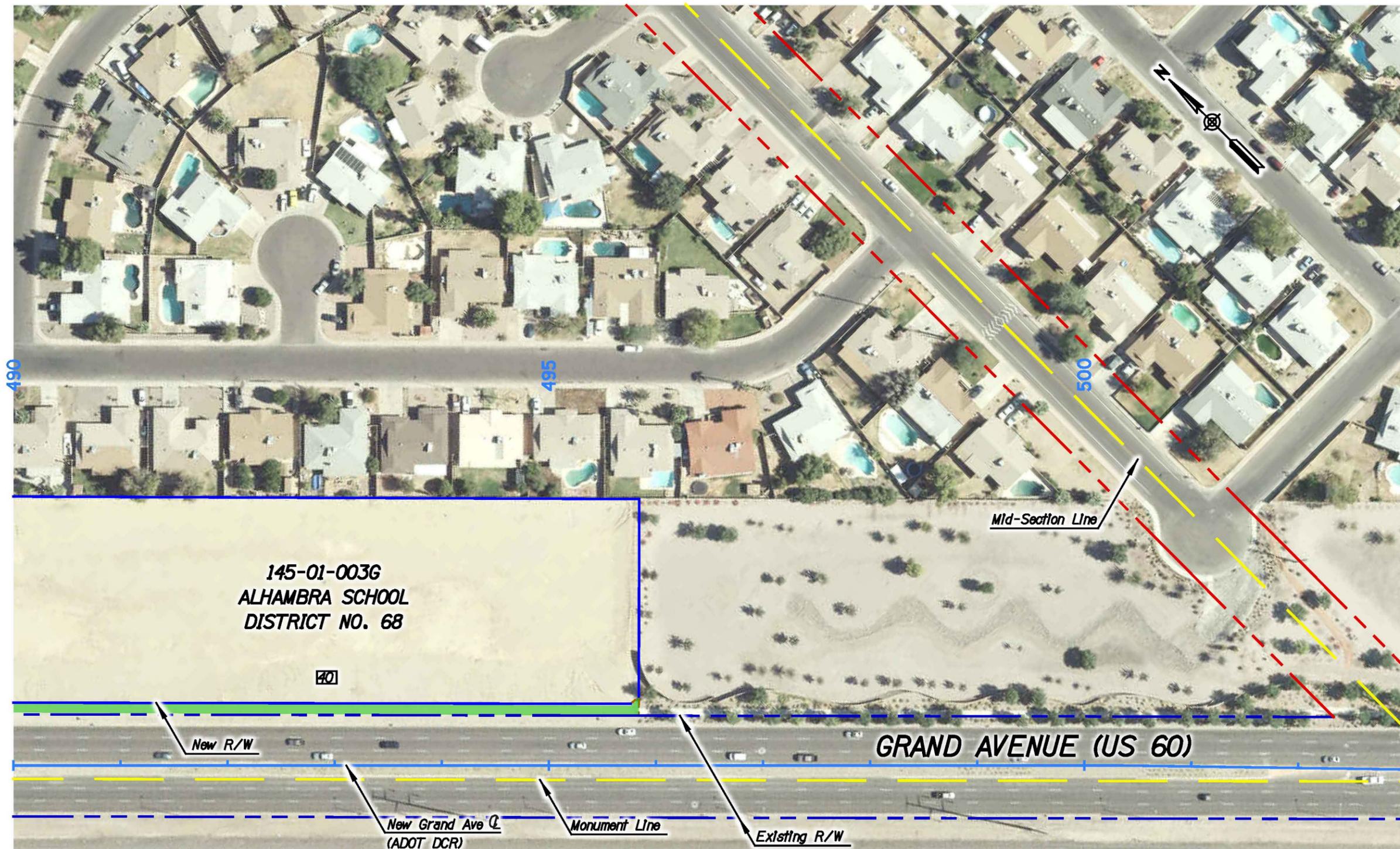
LEGEND

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DRAWN		02/13	
CHECKED		02/13	
<b>URS</b>			US 60 GRAND AVE ROW EXCHANGE MAP
ROUTE	LOCATION		DWG NO
US 60	GRAND AVENUE (71ST AVE TO 43RD ROW)		
TRACS NO.	H7292 01L		13 OF 15



LEGEND

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DRAWN		02/13		
CHECKED		02/13		
<b>URS</b>				
ROUTE	LOCATION			
US 60	GRAND AVENUE (71ST AVE TO 43RD ROW)	DWG NO		
TRACS NO.	H7292 01L	14 OF 15		





# WORKSHOP COUNCIL REPORT

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Meeting Date: **10/1/2013**  
Meeting Type: **Workshop**  
Title: **COUNCIL ITEM OF SPECIAL INTEREST – MODIFICATION OF  
SANITATION SERVICE LEVELS**  
Staff Contact: **Stuart Kent, Executive Director, Public Works**

## **Purpose and Policy Guidance**

This is a follow up to an item of special interest requested by Councilmember Martinez at the August 20, 2013 Council workshop. Councilmember Martinez asked about two areas of sanitation service, 1) changing loose trash collection from monthly to quarterly or eliminating the service completely, and 2) he asked about changing the service level for residential sanitation and recycling service from once a week to once every two weeks. This report will outline some of the potential impacts and feasibility of these changes in service.

## **Background**

### Provision of once every two week refuse or recycling collection services

Title 18 of the Arizona Revised Statutes as well as similar language in the Maricopa County Health Code requires that garbage is collected twice weekly. Both laws also allow for the responsible municipality to request a variance and Glendale received such a variance in 2000 prior to the start of the curbside recycling program. The variance allows Glendale to have weekly refuse collection as long as it maintains weekly curbside recycling collection. County officials informed staff that collection for refuse or recycling every two weeks would not be approved with a variance. Therefore changing the collection of refuse and recycling to once every two weeks is not possible.

### Frequency of Loose Trash Collection

Loose trash collection service has been provided monthly to all single family homes for more than 25 years. Items placed out for loose trash collection are typically those items that will not fit in the refuse bin and include appliances, yard waste, furniture and other bulky items. The city is divided into four service areas and each area is serviced during one week each month. Residents are allowed to place materials out on the Thursday prior to their collection week. Over the past six years the city has averaged collecting 12,000 tons per year or 1,000 tons a month.

Ten communities were surveyed in the Valley regarding loose trash service and the levels of service vary:

- **Monthly service:** Glendale, Avondale, Gilbert and Scottsdale,
- **Provided at residents request and resident pays for service:** Chandler, Surprise, Mesa
- **Quarterly:** Phoenix
- **One time per year:** Peoria
- **Six times per year:** Tempe



# WORKSHOP COUNCIL REPORT

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## **Analysis**

In addition to these varying service levels the amount of material placed out per household varies significantly. For instance, of the communities that provide monthly service, residents of Scottsdale and Glendale place nearly the same amount per household (nearly 450 pounds per household per year) out for collection each year. But the communities of Gilbert and Avondale place out significantly less (between 250-360 pounds) per household each year. Conversely, Tempe provides the service six times per year, but collects nearly double the amount per household (900 pounds) of all the other communities. The varying amounts of material generated per household in each community makes estimating the amount of resources necessary to collect material placed out by Glendale residents difficult if the Council were to change the service level to quarterly.

Any reduction in service to either quarterly or an elimination of the service will have some impact on residential sanitation rates. It may also have financial and operational impacts at the Glendale Municipal Landfill (Landfill).

## **Previous Related Council Action**

The frequency of loose trash collection has been raised by the City Council informally over the past several years during deliberations regarding the city budget, but there has not been consensus to change the level of service. In October 2003, Council adopted an ordinance changing the date residents can place loose trash out for service from the week prior to the service week to the Thursday prior to the service week.

## **Community Benefit/Public Involvement**

The provision of monthly loose trash service and allowing residents to bring up to 2,000 pounds to the Landfill free on each visit are two ways in which the city has provided opportunities for residents to keep their properties clear of debris and unwanted items.

## **Budget and Financial Impacts**

Should Council direct a change in the service level, staff will complete the necessary evaluation to determine what, if any, impact will occur for residential sanitation rates or rates at the Landfill.

## **Attachments**

None