

GLENDALE CITY COUNCIL WORKSHOP SESSION
Council Chambers – Workshop Room
5850 West Glendale Avenue
November 01, 2005
2:30 p.m.

WORKSHOP SESSION

1. [LUKE AIR FORCE BASE BRIEFING](#) – 1 HOUR
2. [MAJOR GENERAL PLAN AMENDMENT \(GPA05-06\): LOOP 303 CORRIDOR AND VICINITY](#) – 30 MINUTES

CITY MANAGER’S REPORT

This report allows the City Manager to update the City Council about issues raised by the public during Business from the Floor at previous Council meetings or to provide Council with a response to inquiries raised at previous meetings by Council members. The City Council may only acknowledge the contents to this report and is prohibited by state law from discussing or acting on any of the items presented by the City Manager since they are not itemized on the Council Workshop Agenda.

COUNCIL COMMENTS AND SUGGESTIONS

EXECUTIVE SESSION

1. LEGAL MATTERS
 - A. The City Council will meet with the City Attorney for legal advice, discussion and consultation regarding the city’s position in pending and contemplated litigation, including settlement discussions conducted in order to avoid or resolve litigation. (A.R.S. §§38-431.03 (A)(3)(4)).
 - B. Discussion/consultation with the City Attorney and City Manager to consider its position and provide instruction/direction to the City Attorney and City Manager, regarding Glendale's position in connection with development agreements relating to public and private development in the area of the Loop 303 Corridor between Camelback and Peoria, which is the subject of negotiations. (A.R.S. §§ 38-431.03(A)(3)(4)(7))

2. PERSONNEL MATTERS

A. Various terms have expired on Boards and Commissions. The City Council will be discussing appointments involving the following Boards and Commissions. (A.R.S. §38-431.03 A.1)

1. Arts Commission
2. Aviation Advisory Commission
3. Board of Adjustment
4. Citizens Advisory Commission On Neighborhoods
5. Citizens Bicycle Advisory Committee
6. Citizens Transportation Oversight Commission
7. Commission On Persons With Disabilities
8. Community Development Advisory Committee
9. Historic Preservation Commission
10. Housing Advisory Commission
11. Industrial Development Authority
12. Judicial Selection Advisory Board
13. Library Advisory Board
14. Parks and Recreation Advisory Commission
15. Personnel Board
16. Planning Commission
17. Risk Management/Worker's Compensation Trust Fund Board
18. Salary Review Commission

Upon a public majority vote of a quorum of the City Council, the Council may hold an executive session, which will not be open to the public, regarding any item listed on the agenda but only for the following purposes:

- (i) discussion or consideration of personnel matters (A.R.S. §38-431.03 (A)(1));
- (ii) discussion or consideration of records exempt by law from public inspection (A.R.S. §38-431.03 (A)(2));
- (iii) discussion or consultation for legal advice with the city's attorneys (A.R.S. §38-431.03 (A)(3));
- (iv) discussion or consultation with the city's attorneys regarding the city's position regarding contracts that are the subject of negotiations, in pending or contemplated litigation, or in settlement discussions conducted in order to avoid or resolve litigation (A.R.S. §38-431.03 (A)(4));
- (v) discussion or consultation with designated representatives of the city in order to consider its position and instruct its representatives regarding negotiations with employee organizations (A.R.S. §38-431.03 (A)(5)); or
- (vi) discussing or consulting with designated representatives of the city in order to consider its position and instruct its representatives regarding negotiations for the purchase, sale or lease of real property (A.R.S. §38-431.03 (A)(7)).

Confidentiality Requirements Pursuant to A.R.S. §38-431.03 (C)(D): Any person receiving executive session information pursuant to A.R.S. §38-431.02 shall not disclose that information except to the Attorney General or County Attorney by agreement of the City Council, or as otherwise ordered by a court of competent jurisdiction.



CITY OF GLENDALE

Council Communication

Workshop Agenda

11/01/2005

Item No. 1

TO: Honorable Mayor and City Council

FROM: Ed Beasley, City Manager

PRESENTED BY: Dana Tranberg, Interim Intergovernmental Programs Director
Rusty Mitchell, Director, Luke Air Force Base Community Initiatives Team

SUBJECT: **LUKE AIR FORCE BASE BRIEFING**

Purpose

- This is an opportunity for City Council to be provided an update on Luke Air Force Base Issues.
- Personnel from Luke Air Force Base will brief the City Council on six issues critical to flight operations: utilization of the Aux-1 and the Gila Bend Auxiliary Airfields; utilization of military training routes for lower level flying; Bagdad and Gladden airspace access; directional takeoffs; and Luke Air Force Base's attempt to acquire a Special Air Traffic Rule (SATR) from the Federal Aviation Administration.

Background

- The City of Glendale recognizes the vital role Luke Air Force Base plays in ensuring the military's unparalleled training, combat readiness, and air superiority in protecting American freedom.
- Luke Air Force Base has operated continuously since 1951 as an outstanding pilot training facility. As home to the largest fighter wing in the U.S. Air Force and the only active duty F-16 training base in the world, Luke plays a vital role in the nation's military superiority.
- Luke Air Force Base is strategically located within 50 miles of the 2.7 million acre Barry M. Goldwater Range in southwestern Arizona. Access to the range provides pilots with the unique opportunity to fly in real-world, combat scenarios.

- In 1951, Luke Air Force Base was located in a rural, agricultural portion of the Phoenix metropolitan area, but is now within one of the fastest growing municipal and county areas in the country. In 1995, the City of Glendale annexed the base to help protect the base from incompatible land use encroachment and to ensure the city had a voice and an active role in Luke's future.
- Through legislative efforts, the State of Arizona, Maricopa County, Glendale, other local communities and landowners surrounding Luke Air Force Base, have made substantial strides in strengthening the long-term viability of the base. These efforts have been recognized as a model around the country among states endeavoring similar protections for military facilities.

Community Benefit

- Preservation of the mission of Luke Air Force Base is vital to our nation's security and to the economic viability of the state of Arizona. Luke Air Force Base is one of the state's largest employers with over 8,000 employees. Luke also generates nearly \$2 billion annually to our state's economy.
- Luke Air Force Base and its personnel are good neighbors to the surrounding communities. Luke personnel contribute over 80,000 volunteer hours in the community each year.

Direction/Policy Guidance

- This is an informational update only and no action or direction is requested.



CITY OF GLENDALE

Council Communication

Workshop Agenda

11/01/2005

Item No. 2

TO: Honorable Mayor and City Council

FROM: Ed Beasley, City Manager

PRESENTED BY: Jon M. Froke, AICP, Planning Director

SUBJECT: **MAJOR GENERAL PLAN AMENDMENT (GPA05-06): LOOP 303 CORRIDOR AND VICINITY**

Purpose



- This is a request for Council to discuss a Major General Plan Amendment to the General Plan Land Use Map for the northern three miles of the Loop 303 Corridor and vicinity.
- Updating the Land Use Map for this 4.5 square mile area will provide Glendale with a strong growth management tool for use in the development of this area.

Council Policies Or Goals Addressed



- The General Plan is a policy document for the city and encompasses a wide range of issues. A major amendment to this General Plan addresses a number of the Council's goals for the city. The major amendment:
 - Promotes economic development in the far western portion of the city's Municipal Planning Area (MPA).
 - Promotes management of growth in the Loop 303 Corridor.
 - Provides an opportunity for county residents to learn about the city and provide input into the vision for future development.
 - Protects the long-standing partnership with Luke Air Force Base (LAFB) and provides an opportunity to create new partnerships in this area.

Background

- The current Glendale 2025 General Plan was adopted by City Council in May 2002 and ratified by Glendale voters in November 2002. Glendale 2025 became effective on December 1, 2002.
- Conditions in the far western portion of the city's Municipal Planning Area [MPA] have significantly changed since the development and ratification of the General Plan. Changes in conditions include:
 - State legislation addressing the preservation of military installations within the state. In the case of LAFB a detailed listing of permitted land uses now exists within the state statutes. Types and intensity or density of uses are based on the location of the site within the noise contours and accident potential zones associated with LAFB.
 - LAFB Community Initiatives Staff introduced a graduated density concept in 2003 for a three mile distance beyond the 65 day-night sound level (ldn) noise contour line to expand the land use compatibility beyond the area mandated by state legislation.
 - Maricopa County voters approved Proposition 400 half-cent state transportation sales tax in November 2004. Among the many projects that this tax will fund is the improvement of the Loop 303. This impacts Glendale's MPA since a five mile long stretch of the Loop 303 runs through the far western portion of the MPA.
 - Council has begun annexation efforts in this portion of the MPA.
- This amendment is classified as a major amendment. A major amendment is defined as a revision to the General Plan text or Land Use Map that substantially alters:
 - Use of the land
 - Development demand on the infrastructure
 - Potential density or intensity of development
- State law requires special procedural requirements for major general plan amendments. These procedural requirements include:
 - That a 60-day review packet be sent to all adjacent jurisdictions, various state and local agencies, utility providers, school districts and other stakeholders;
 - That the Planning Commission conduct two public hearings on the request in two different locations within the jurisdiction; and
 - That a "supermajority", or two-thirds vote in favor of the amendment, be required of the City Council to approve the request.

- This request for a major amendment will amend existing land use designations in the area to accommodate anticipated growth. Full improvement of the Loop 303 freeway will substantially increase access to this area which also supports a reassessment of land use designations in this corridor.
- Glendale supports the ongoing mission of LAFB and has a long standing partnership with the Base. The major amendment process provides an opportunity for LAFB to provide input on the proposed amendment.
- The 4.5 square mile area chosen for the major amendment represents the most active area for development proposals as well as the area where the greatest opportunity to effectuate change occurs.
- The major amendment process, from citizen participation through the public hearing cycle, provides an opportunity for Glendale to set the foundation of commitment to this area.

Community Benefit

- Among the positive impacts to the City and its residents is the potential for future economic development opportunities in the Loop 303 corridor, increase in the tax base and sales tax revenue for the city.
- Full improvements of the Loop 303 freeway will substantially increase access to this area. The Northern Parkway is planned to run east-west through the center of this amendment area providing a second major transportation corridor.
- A continued positive partnership with Luke Air Force Base and Base Community Initiatives Staff through participation in this amendment process.

Public Input

- A total of 2,200 notification postcards were sent to adjacent property owners and interested parties on July 12, 2005. Approximately 85 people attended the initial citizen participation meeting with a total of 73 attendees registering. Issues raised included general development concerns; Loop 303 development timing and impact; why Glendale was requesting a major amendment for this area; and how streets will be improved and transportation impacts be addressed.
- Three additional citizen participation meetings were held in order to better define the specific concerns of the property owners and discuss mitigations measures. Two small group meetings were conducted on September 6 and 7, 2005 with attendance of three and six residents respectively. The final citizen participation

meeting was conducted on September 14, 2005 and a total of 20 people attended. The Citizen Participation Final Report, dated September 23, 2005, is attached.

- A public notice for the Planning Commission hearing on these applications was published in the Glendale Star and West Valley View on September 15, 2005. The amendment area was posted on September 16, 2005. Notification postcards were mailed out on September 16, 2005.

Direction/Policy Guidance



Staff is seeking direction from the Council to proceed with scheduling GPA05-06 for the next available evening meeting.